BEFORE THE

CALIFORNIA ENERGY COMMISSION

In the Matter of:		Docket No. 14-AAER-1
)	
2014 Appliance Efficiency)	
Pre-Rulemaking)	
)	
California Code of Regulation	ns)	STAFF WORKSHOP
Title 20, Sections 1601)	
Through 1608)	RE: 2014 Appliance Efficiency
)	Pre-Rulemaking

Small Diameter Directional Lamp and General Service LED Lamp Efficiency Opportunities

CALIFORNIA ENERGY COMMISSION HEARING ROOM A, 1516 NINTH STREET SACRAMENTO, CALIFORNIA

Monday, September 29, 2014 11:00 A.M.

Reported by: Kent Odell

APPEARANCES

Present (* Via telephone and/or WebEx)

Ken Rider, Associate Electrical Engineer, Appliances & Existing Buildings Office, CEC Harinder Singh, Rulemaking Project Manager, CEC Tuan Ngo, Appliances & Existing Buildings Office, CEC Michael Siminovitch, California Lighting Technology Center David Thayer, IOUs, Senior Project Manager at PG&E Keith Cook, Philips Electronics Amanda Gonzalez, Energy Solutions, on behalf of California IOU Codes and Standards Team Suzanne Foster Porter, Ecova, on behalf of California IOU Codes and Standards Team Noah Horowitz, Natural Resources Defense Council (NRDC) Willem Silleris Smitt, Soraa David Chen, Jade Sky Technologies Mark Lien, Osram Sylvania Kosta Papamichael, U.C. Davis *Jon McHugh, McHugh Energy Consultants Mike McGaraghan, Energy Solutions, on behalf of the IOUs Joe Howley, GE Lighting Randall Higa, Southern California Edison Alex Boesenberg, National Electrical Manufacturers Association on behalf of Manufacturers of Lamps and Dimmers *Terry McGowan, American Lighting Association

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- 1 PROCEEDINGS
- 2 SEPTEMBER 29, 2014 11:01 a.m.
- 3 MR. SINGH: Good morning. Welcome to the
- 4 Energy Commission. My name is Harinder Singh;
- 5 I'm the Project Manager for the Rulemaking and I
- 6 work for the Office of Appliances and Existing
- 7 Buildings.
- 8 First off, a few housekeeping items. For
- 9 those of you who are not familiar with the
- 10 building, the closest restrooms are located as
- 11 you go outside on the left, as you go outside the
- 12 double door it's on the left side. There is a
- 13 snack bar, but it's closed, but we have vending
- 14 machines there. It's under the white awning.
- 15 Lastly, in the event of an emergency and the
- 16 building is evacuated, please follow employees to
- 17 the appropriate exit. We will reconvene at
- 18 Roosevelt Park located diagonally across the
- 19 street from this building. Please proceed calmly
- 20 and quickly, again, following the employees with
- 21 whom you are meeting to safely exit the building.
- 22 Thank you.
- 23 The Energy Commission Staff is conducting
- 24 this workshop on two topics today, 1) Small
- 25 Diameter Direction Lamps, and 2) Light Emitting

- 1 Diode (LED Lamps).
- 2 I will present the Small Diameter
- 3 Directional Lamps presentation, part of it, while
- 4 Ken Rider, my colleague, will present LED Lamps.
- If you wish to make comments, please fill
- 6 out the blue cards which are outside here as you
- 7 come in, and leave it with the staff, either
- 8 Tuan, Ken, or me. And stakeholder comments will
- 9 be limited to five minutes because of the time
- 10 constraints.
- 11 California Energy Commission, I'll talk
- 12 about California Energy Commission's policy,
- 13 State Energy Policy and Planning. The California
- 14 Energy Commission is the State's primary energy
- 15 policy and planning agency created by the
- 16 Legislature in 1974. It's responsibilities
- 17 include promoting energy efficiency and
- 18 considering by setting minimum Appliance and
- 19 Building Efficiency Standards and other cost-
- 20 effective measures.
- 21 Since 1974, the Commission and Appliance
- 22 and Building Efficiency Standards have saved
- 23 Californians more than \$74 billion in reduced
- 24 electricity bills.
- 25 The Appliance Efficiency Program has a

- 1 statutory mandate, Warren-Alquist State Energy
- 2 Resources and Conservation Development Act, the
- 3 Public Resources Code gives the authority to the
- 4 Appliance Efficiency Program and the Commission
- 5 to adopt the minimum level of operating
- 6 efficiency and other cost-effective measures to
- 7 promote the use of energy and water efficiency
- 8 appliances, whose use requires a significant
- 9 amount of energy or water on a statewide basis.
- 10 Also, Assembly Bill 1109, the California
- 11 Lighting Efficiency and Toxics Reduction Act of
- 12 2007 requires the Energy Commission to adopt
- 13 minimum energy efficiency standards for general
- 14 purpose lighting. These standards, in
- 15 combination with the other programs and
- 16 activities must be structured to reduce average
- 17 statewide electricity energy consumption by 50
- 18 percent in the residential lighting by 2018 from
- 19 the levels of 2007. And also it requires a 25
- 20 percent reduction in commercial and outdoor
- 21 lighting by 2018.
- Other policy drivers also identify
- 23 appliance efficiency as a key component in
- 24 reducing electric energy consumption and in IEPR
- 25 2013, CPUC 2011 Energy Strategy Plan. Energy

- 1 efficiency is also identified as a key component
- 2 to meet the greenhouse gas emissions goals of AB
- 3 32 in the California Air Resources Board's
- 4 Climate Change Scoping Plan.
- 5 So with that, you know, we started this
- 6 rulemaking phase which we are right now in the
- 7 pre-rulemaking phase, in 2012. The Commission
- 8 adopted OIR, Order Instituting Rulemaking, in
- 9 March of 2012. The Commission identified a
- 10 variety of appliances and potential to save
- 11 energy and water for appliance efficiency
- 12 measures.
- 13 So in March of 2013, an invitation to
- 14 participate was issued to seek the opportunity
- 15 from the comments and proposals from interested
- 16 parties to inform the Commission about the
- 17 product market industry characterization of the
- 18 appliances identified in the OIR.
- In June of 2013, we issued an invitation
- 20 to submit proposals, opportunities for interested
- 21 parties to submit proposals for standard test
- 22 procedures, labeling requirements, and other
- 23 measures to improve the efficiency.
- 24 Right now in the process, in the middle
- 25 here, we're in workshop mode, we have issued

- 1 actually a staff report for the lighting on
- 2 September 22nd, and we are hosting a workshop
- 3 today, and this blue box in the middle, that is
- 4 where we are today.
- 5 The purpose of this staff work is the
- 6 Commission has posted the staff report on
- 7 September 22nd, this was a small diameter
- 8 directional lamps, as well as the LED Staff
- 9 Report. The workshop is an opportunity for the
- 10 stakeholders to provide comments and seek
- 11 clarification on the draft staff analysis and the
- 12 draft regulations.
- 13 The written comment period has begun on
- 14 September 22nd, and the stakeholders can submit
- 15 their comments by October 29th. All comments
- 16 that are received will be evaluated and the staff
- 17 will update the proposed Draft Regulations as
- 18 needed.
- 19 Again, you know how to submit the
- 20 comments: written comments should be submitted in
- 21 writing to the Docket Unit by 4:00 p.m. Pacific
- 22 Daylight Savings Time on October 29, 2014. The
- 23 Commission encourages interested parties to send
- 24 information up to 5 megabytes by email at
- 25 docket@energy.ca.gov. Please include the docket

- 1 number 14-AAER-1 in the subject line. And if you
- 2 are sending it by mail, or paper copy, or CD,
- 3 please mail it to the address: California Energy
- 4 Commission, Docket Office, Mail Stop 4, Docket
- 5 No. 14-AAER-1, 1516 Ninth Street, Sacramento,
- 6 California 95814-5512. If you have a
- 7 confidential data, if interested to need to
- 8 maintain the confidentiality of the data, or if
- 9 you have a confidential data you want to submit,
- 10 you should contact our legal counsel, Jared
- 11 Babula, and he's in the Chief Counsel's Office,
- 12 before submitting a response to the comments,
- 13 before submitting the data. So his address, his
- 14 name is Jared Babula, he's California Energy
- 15 Commission, Office of the Chief Counsel, 1560
- 16 Ninth Street, Mail Stop 14, Sacramento,
- 17 California 95814-5512. And his phone number is
- 18 (916) 519-1462. And his email address is
- 19 Jared.Babula@energy.ca.gov.
- Now we move to the Small Directional
- 21 Diameter Lamps. So I have a brief agenda here.
- 22 I will be discussing scope, background, why
- 23 standards for Small Directional Diameter Lamps,
- 24 regulatory approaches, proposed requirements,
- 25 analysis, and next steps.

1 Th	ne scope	of th	e Small	Directional
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- 2 Diameter Lamps includes lamps that are 2.25
- 3 inches or less in diameter, which includes
- 4 multifaceted reflector lamps, MR11s and MR16s,
- 5 and also MRX, which is I think part of MRA lamps,
- 6 and parabolic aluminized reflector lamps, PR11s
- 7 and PR16s.
- 8 The scope also further includes two pin
- 9 GU 5.3 base for the low voltage applications and
- 10 GU 10 base and medium screw base for line voltage
- 11 applications. The scope also applies to the low
- 12 voltage lamps of 6, 4, 12, or 24 volts, and line
- 13 voltage lamps of 120 volts or 277 volts.
- 14 Small diameter directional lamps are
- 15 often used in retail, hospitality, residential,
- 16 and museum applications. However, their
- 17 popularity in residential applications is
- 18 growing. Incandescent based small diameter
- 19 directional lamps are practical and relatively
- 20 inexpensive. A large majority of the small
- 21 diameter directional lamps currently installed in
- 22 California buildings are inefficient incandescent
- 23 and halogen lamps.
- 24 LED lamps are now available in the market
- 25 that are highly efficient and their efficacy,

- 1 quality, light output, and beam angle continues
- 2 to improve.
- 3 Lamp stock and energy consumption by the
- 4 small directional diameter lamps (SDDLs) are
- 5 continuously growing. In 2018 SDDLs are
- 6 estimated to consume about 1900GWh/year. LED
- 7 small-diameter directional lamps provide
- 8 comparable utility and they are highly energy
- 9 efficient.
- In 2018, the proposed SDDL standards will
- 11 save about 1700 GWh/year if the standards are
- 12 adopted by the Commission. Regulations will
- 13 transform the market towards more cost-effective
- 14 and energy-efficient LED lamps. LED SDDLs are
- 15 cost effective and will save California consumers
- 16 money on their electric bills.
- 17 Right now, the DOE doesn't cover these
- 18 lamps. There are no existing DOE standards for
- 19 the small diameter directional lamps.
- 20 DOE has started conducting a rulemaking
- 21 on Incandescent Reflector Lamps, but MR 16s, MR
- 22 11s, PAR 16s, and PAR 11s are outside the scope
- 23 of its rulemaking. DOE has established HIR
- 24 performance standards for Incandescent
- 25 Reflector Lamps (IRLs) of diameter greater than

- 1 2.25 inches that use 40 watts or more.
- 2 Energy Star established specifications
- 3 for LEDs in their Version 1.4, including MRs and
- 4 PARs included in that version. Energy Star
- 5 specifications require minimum efficacy of lamps
- 6 to be at least 40 lumens per watt.
- 7 Energy Star provides a tool for PAR and
- 8 MR lamps to calculate minimum CBCP requirements
- 9 based on the replacement lamp's beam angle and
- 10 claim about wattage equivalency. So it's a
- 11 different measure to measure the efficacy of
- 12 those lamps.
- 13 Also, Seoul Electronics submitted a
- 14 proposal to the Energy Commission and in their
- 15 proposal they asked California Energy Commission
- 16 to harmonize with the Energy Star specifications.
- 17 The Energy Star program provides a framework of
- 18 standards and testing that California can adopt;
- 19 that's what they're saying in their proposal.
- 20 And they want the Energy Commission to harmonize
- 21 with the Energy Star and that would mean the
- 22 manufacturers would need to test only one of
- 23 their bulbs and therefore reduce the testing
- 24 costs for them.

- 1 Staff has also reviewed the Australian
- 2 Lamp Standards. The Australian Commission for
- 3 Lighting Standards established lighting standards
- 4 for low voltage MR lamps by establishing a
- 5 wattage cap of 37W, which became effective on
- 6 April 14, 2012.
- 7 This cap effectively banned the 50W
- 8 halogen lamps from being sold in the market,
- 9 leaving the 37W HIR lamps and LED replacements to
- $10\,$ be sold in the market. So we have reviewed their
- 11 proposal, as well.
- 12 We also received proposals from IOUs and
- 13 Natural Resources Defense Council (NRDC).
- 14 Initially IOUs and NRDC proposed two-tier
- 15 performance standard for small diameter
- 16 directional lamps. IOUs' current proposal is
- 17 aligned with the CEC staff proposal requiring
- 18 small diameter directional lamps to produce at
- 19 least 80 lumens per watt.
- 20 The proposed requirements for SDDLs, the
- 21 scope includes the 2.25 inch diameter, or smaller
- 22 than 2.25 diameter lamps that operate on low
- 23 voltage and line voltage.
- 24 This slide is from the Regulator language
- 25 that we are proposing. The scope includes

- 1 halogen, halogen-infrared, and LED technologies,
- 2 as well as any other lighting technology that
- 3 falls within the definitions outlined for this
- 4 standard. This standard establishes minimum
- 5 performance levels for efficacy and lamp
- 6 lifetime. So this is the scope of the SDDLs.
- We also have proposed the test
- 8 procedures. The first test procedure is to
- 9 measure the Photometric characteristics of the
- 10 Solid-State Lighting. And the second one is for
- 11 the Lumen Maintenance and the lifetime of the
- 12 lamp.
- 13 Basically the proposed requirements are
- 14 here on Section 1605.3 and what we are proposing
- 15 is, effective January 1, 2018, all small diameter
- 16 directional lamps must have a luminous efficacy
- 17 of 80 lumens per watt or greater, a power factor
- 18 of 0.9 or greater, and a minimum rated life of
- 19 25,000 hours.
- 20 We have evaluated that and we find that
- 21 the lamps are available in up to 90, 85 and, you
- 22 know, they are continuously making progress on
- 23 the efficacy side of it and the quality. So it's
- 24 quite feasible by 2018 to have these lamps
- 25 available in the market.

- 1 Here is one slide that we have looked at,
- 2 the study from Navigant, and we extrapolated the
- 3 sales number of the existing stock, and we find
- 4 that stock is going to be 16 million lamps in
- 5 2018, and it will grow to 18 million by 2028.
- 6 And it's quite a bit of growth and, because the
- 7 SDDLs are used, 65 percent of the usage is in the
- 8 commercial sector, and 35 percent of these lamps
- 9 are used on the residential side of it.
- 10 So the energy savings generated from the
- 11 Standard, if it's adopted, the 18 lumens per watt
- 12 standard, it will save around 1,600 gigawatt
- 13 hours a year. In 2018, the consumption is going
- 14 to be 1,900 gigawatt hours, so this will save
- 15 almost 1,600 gigawatt hours in energy savings and
- 16 that's a significant energy savings. And it will
- 17 save the consumers \$223 million in the first year
- 18 at \$.16 per kilowatt hours. And we have
- 19 calculated the energy savings and the dollar
- 20 savings up to 2028 with a discount rate of \$.3
- 21 per year in the net present value.
- 22 And we conducted some cost analysis
- 23 looking at various lamp prices and energy
- 24 consumption, also the Duty Cycle, so we
- 25 calculated the Duty Cycle based from the Navigant

- 1 consultant study for the DOE, and we find the
- 2 commercial sector on the average uses 3,720 hours
- 3 a year, whereas the residential uses 840 hours a
- 4 year. The average operating hours we calculated
- 5 for the commercial and residential to be 2,712.
- 6 And the incremental costs of improvement for
- 7 these lamps, we assumed is 13.52 cents and the
- 8 payback period is 1-1/2 years.
- 9 So right now the SDDLs that are presently
- 10 in the buildings use \$15.51 dollars a year in
- 11 power consumption. And if the 80 lumens per watt
- 12 standard is adopted, the cost is going to go down
- 13 to \$2.86. And there will be like \$12.65 savings
- 14 per year.
- Next steps for the stakeholders is we
- 16 will consider the input from the stakeholders
- 17 from today's workshop and written comments, which
- 18 are due by October 29th.
- 19 Based on these comments, we will revise
- 20 the staff report analysis and the proposed
- 21 requirements, as necessary.
- 22 Commission staff are available to discuss
- 23 any questions and concerns at any time during the
- 24 proceeding.
- 25 So with that, I conclude my presentation.

- 1 And to submit comments and information related to
- 2 the rulemaking, this slide has the address,
- 3 again, the California Energy Commission, and make
- 4 sure that you put the docket number, and my
- 5 address and information and telephone number is
- 6 also available on this slide. And thank you very
- 7 much and I think our next presentation on the
- 8 agenda is from Michael Siminovitch from CLTC.
- 9 MR. RIDER: Michael, if you could just go
- 10 ahead and come up here?
- 11 MR. SIMINOVITCH: I want to thank the
- 12 Energy Commission for inviting me to speak today,
- 13 and I want to say I'm very supportive of the
- 14 Title 20 initiative here. With the added
- 15 comment; I'd like to see a stronger color quality
- 16 component tied into the efficacy requirement.
- 17 And I think the strong color quality component
- 18 added into the Title 20 proposal will support and
- 19 underwrite our 2016 Title 24 proposal. So I
- 20 think there's a potential for a much closer
- 21 alignment and support here with the idea that
- 22 Title 20 and Title 24 can potentially work
- 23 together.
- 24 So in the Draft 2016 proposal, there's a
- 25 strong color quality component and I think that

- 1 it would go a long way for the Title 20 proposal
- 2 to mirror that, or to support it, or to work hand
- 3 in hand. So while I'm supportive of the efficacy
- 4 side of Title 20, I'd like to see an addition
- 5 that would speak to the quality metrics as we've
- 6 seen in the voluntary specification.
- 7 So just a few comments to sort of add
- 8 into this, we've gone through this before, is
- 9 that our eyes have evolved under a broad
- 10 illuminant, this is well understood that our
- 11 visual system is well prepared for a broad
- 12 illuminant. Our light sources in our homes are
- 13 almost exclusively of high color, be it
- 14 daylighting or incandescent light sources. Most
- 15 of our homes have very high color quality light
- 16 sources.
- 17 If you look at the proposal for the 2016,
- 18 it's that we have a very high percentage of low
- 19 efficacy fixtures in California homes. What this
- 20 means is that we have a very high percentage of
- 21 high CRI light sources in California homes, so
- 22 California homeowners are very well used to very
- 23 high quality in their homes.
- 24 You've all seen the breakdown in the bar
- 25 graphs and important places like bedrooms, living

- 1 rooms, dining rooms, very high color quality
- 2 light courses. Californians are used to very
- 3 high color quality in the home.
- 4 I've gone out to the California Builders
- 5 and close to 100 percent of master bathrooms use
- 6 light sources of very high color quality, very
- 7 close to 100 CRI. So California homeowners are
- 8 very used to high color quality in the home.
- 9 I did an informal survey of portables
- 10 inside people's bedrooms, I'm not going to go
- 11 into the logistics of the study, but 90 percent
- 12 of homeowners have light sources in the home of
- 13 high color quality that are also fully dimmable,
- 14 and so people like to have high color quality and
- 15 dimmable light sources in the bedroom.
- 16 There's been some comments on high
- 17 quality lamps that they will be very expensive,
- 18 and it will be unaffordable to Californians, and
- 19 this was actually part of public testimony two
- 20 years ago where people stood up and said it's
- 21 going to be a \$50.00 light source, it's going to
- 22 make color quality unaffordable, we cannot do
- 23 this. Today, we have a variety of light sources,
- 24 90+ CRI, dimmable, being produced here in
- 25 California, all less than \$10.00. So this is in

- 1 striking contrast to unaffordable at \$50.00 to
- 2 California, they're available today less than
- 3 \$10.00
- 4 The other argument that was put forward
- 5 was high quality lamps are going to hurt savings.
- 6 Now, unfortunately this is based on what I
- 7 consider to be a very narrow and incomplete
- 8 definition of lumen matching and I think it's
- 9 very important to really look into what's the
- 10 difference here. And fundamentally, you cannot
- 11 use lumens alone to equate light sources of
- 12 different spectral content.
- So an 80 CRI Energy Star lamp is not the
- 14 same as an 80 lumen incandescent. It is so
- 15 challenged color-wise, it's not the same. And to
- 16 say it's the same is not true. These are
- 17 designed, when you compare lumens, the spectral
- 18 content should be very similar. The spectral
- 19 content between these two light sources is so
- 20 different that you cannot equate the two.
- 21 So to make this important to California,
- 22 why did California care about this? If you take
- 23 a 60 watt incandescent and you replace it with a
- 24 10 watt LED, you're going to get 50 watt savings;
- 25 if you take a 60 watt and replace it today with a

- 1 California quality lamp at 12 watts, because
- 2 they've had to increase the amount of power to
- 3 get the 80 lumens using an incomplete definition,
- 4 you get 48 watts. So what that is, is about a
- 5 four percent difference in terms of the two
- 6 savings.
- 7 I've run more energy efficiency M&V
- 8 programs than most people, I cannot resolve a
- 9 four percent energy saving differential of any
- 10 kind of large scale deployment. So if California
- 11 were to go do this, you would not be able to
- 12 measure the difference between the two in terms
- 13 of statewide significance. So it's insignificant
- 14 in terms of the energy differential between these
- 15 two approaches.
- Now ideally these should both be 10
- 17 watts, but because of your incomplete construct
- 18 on lumen matching, and because Energy Star uses a
- 19 very incomplete construct, we're not going to
- 20 change that any time soon.
- 21 Where are we today? This is a little bit
- 22 hard to read, but this is kind of a distribution
- 23 curve of lamp availability for A-lamps and
- 24 directional light sources in different CRI bins,
- 25 and this is just one sample, it's not a complete

- 1 sample, but it's just one sample that I grabbed
- 2 this morning and brought over.
- Now you'll see a good population all
- 4 hugging the 80 CRI, and there's good reason for
- 5 that. There's no reason for a manufacturer in
- 6 the United States to produce a product more than
- 7 80 CRI because they're going to get killed in the
- 8 marketplace, okay, because Energy Star rewards 80
- 9 CRI. But you can see that there's a growing
- 10 population of lamps in the A-lamp region of 90
- 11 and above, and we've just recently seen a lamp
- 12 introduced to the California marketplace that is
- 13 consistently scoring at 96 CRI at less than
- 14 \$10.00, so we're seeing a growing population.
- Now also included in this are some of the
- 16 directional lamps. There's a few more
- 17 directional lamps because people who like art and
- 18 food and merchandising actually appreciate high
- 19 color, and they appreciate the idea they can
- 20 actually see the color differences in a retail
- 21 environment, so we see much more availability at
- 22 this end.
- The last argument is that lamp
- 24 manufacturers can't and won't produce high
- 25 quality lamps.

- 1 So I have this informal survey, again,
- 2 these are five manufacturers that have I've
- 3 reached out to. And talking independently and
- 4 individually with manufacturers, all support the
- 5 concept of high quality lamps, high color lamps,
- 6 there's no manufacturer out that that says, "I
- 7 don't want high quality lamps." They're all
- 8 supportive of high color lamps.
- 9 All the manufacturers can make this,
- 10 okay, this is based on individual discuss, they
- 11 can all make this. They all agree that there's a
- 12 cost differential and right now it's in the 15
- 13 percent region. Some of the manufacturers have
- 14 told me it's decreasing and that's a very simple
- 15 volume kind of thing and we see that today with
- 16 the fact that you can buy A-lamps in California
- 17 for less than \$10.00, and in less than two years
- 18 we've gone from "it's going to be \$50.00, the sky
- 19 is falling" to now it's less than \$10.00.
- 20 Well, one thing that I got pretty
- 21 universally was that there needs to be careful
- 22 standards to encourage and protect a quality
- 23 approach because, again, if a manufacturer steps
- 24 out in front of Energy Star, they're going to get
- 25 eaten in the marketplace because it's going to be

- 1 15 percent more expensive and their competitor is
- 2 going to take that marketplace. So what
- 3 California needs to do is invest and protect its
- 4 marketplace through insightful standards.
- 5 MR. RIDER: Thank you, Michael. On the
- 6 agenda, the next thing was have is the IOUs, I
- 7 think, David, you're up.
- 8 MR. THAYER: Okay, great. Thanks very
- 9 much. My name is Dave Thayer, I'm a Senior
- 10 Project Manager at PG&E and have responsibility
- 11 for our lighting rebate programs. I always love
- 12 speaking after Michael because he says what I'm
- 13 going to say, but in a much better way, so
- I think we're going to certainly touch on
- 15 a number of the same topics, but really I wanted
- 16 to take a step back and put this conversation in
- 17 perspective. I've had a lot of experience kind
- 18 of on the ground influencing the California
- 19 quality spec and working with manufacturers to
- 20 get those products into market. And I wanted to
- 21 kind of use that as a lens to look at the
- 22 discussion that we're having today around Small
- 23 Diameter Lamps and General Service Lamps.
- So everyone in this room knows the
- 25 voluntary quality LED Lamps spec probably better

- 1 than I in this room since a lot of names are on
- 2 it that are in this room, but to a level set it's
- 3 kind of an Energy Star Plus model, looks at 12
- 4 criteria that are kind of above and beyond Energy
- 5 Star all around color rendering, color binning,
- 6 power factor, all with the intention to really
- 7 make sure that consumers have a better experience
- 8 with products when they get them in their homes
- 9 when they have that first experience with an LED
- 10 product. And one note, the first product that we
- 11 had in our programs was launched in November 2013
- 12 when there was only basically that product and a
- 13 few others that had been created to the spec.
- So I'll talk a little bit about the way
- 15 that we implemented the spec and what we saw. In
- 16 2012 December when this was adopted by the CEC
- 17 and CPUC was supportive of IOUs helping support
- 18 this come into market, we had no products in the
- 19 marketplace. And as Michael was saying earlier,
- 20 we were really facing a lot of skepticism that
- 21 manufacturers would come to the spec and start
- 22 building these higher quality lamps and do that
- 23 in a retail environment where you have fierce
- 24 competition and price is certainly a significant
- 25 piece of that.

1	December	13.	when	t.he	TOUs	fullt	J

- 2 transitioned to this spec, we had three products
- 3 in market and it was, you know, we were excited
- 4 to see that there was some movement in the
- 5 market, but over the course of the last year,
- 6 we've seen consistently new products moving into
- 7 market at a rate we did not expect.
- 8 So at this point in time we have 43
- 9 products in market that meet the CEC spec. These
- 10 are growing in a variety of ways, but we're
- 11 starting to see retailers look at this as kind of
- 12 the next tier to move out in their national
- 13 programs outside of just California. So we've
- 14 been I think in a really good position where
- 15 we've been able to work with other national
- 16 bodies on promoting kind of the elements and the
- 17 philosophy behind this spec, and we're starting
- 18 to see that come to fruition in advanced lamp
- 19 specs put out by CEE and we're getting a lot more
- 20 interest from IOUs nationally on how they can
- 21 build on what we've created here in California
- 22 and how they could bring it into their programs
- 23 nationally.
- 24 So to build on the products that we do
- 25 have in the program right now, as you can see we

- 1 really have the majority of these in the recessed
- 2 retrofit kit and BRs and some Small Diameter Rs.
- 3 Basically we're seeing the directional lamps move
- 4 a little bit faster than the omnidirectional, but
- 5 as you can see here we still have a pretty
- 6 significant gap in the MR space. And I think
- 7 part of that, to what Michael said, we are purely
- $8\,$ a residential speck in the retail environment, so
- 9 really we're working with folks that are going
- 10 after the A-lamp and the BR replacements in a
- 11 residential setting where the market is less
- 12 developed for MR16s and it was 35 percent versus
- 13 65 percent used in commercial. So really, we're
- 14 seeing in our programs MRs adopted in our
- 15 commercial programs much faster. And one of the
- 16 things that we're seeing in our kind of core
- 17 distributor LED lamp program is that customers
- 18 are starting to ask for CEC spec products. And
- 19 the Distributor LED Program is pegged to Energy
- 20 Star as its qualification, but as we see these
- 21 new spec products come out into market, we're
- 22 actually getting requests from distributors to
- 23 roll the spec products into our distributor
- 24 program sooner, before they get Energy Star, and
- 25 so before that. We have kind of a grace period

- 1 for new products to get Energy Star due to some
- 2 of the testing requirements that take a little
- 3 bit longer.
- 4 So really, we're starting to see the
- 5 requests come from the market from folks that
- 6 understand what we're trying to do with the spec,
- 7 and how we're pushing those higher quality
- 8 products into the market.
- 9 To the other programs that I would
- 10 highlight is areas that we're seeing a lot of
- 11 interest in really pushing the kind of high CRI,
- 12 high efficacy lamps, are in our LEDA Program, the
- 13 LED Accelerator Program, where we really go after
- 14 customized projects for retail, restaurants,
- 15 museums, art galleries, commercial spaces where
- 16 the light quality really matters, we're really
- 17 trying to lead the market there and plan to in
- 18 2015 adopt some of the elements of the CEC spec
- 19 to roll into the tiers of our LEDA Program there
- 20 so we can start to look at kind of the quality
- 21 aspects of that for commercial spaces where it's
- 22 appropriate.
- 23 And then we have a number of direct
- 24 install programs that are interested in LED
- 25 technology and what to start moving in that

- 1 direction, and I think really the savvy ones that
- 2 have also heard of this spec and kind of the
- 3 quality aspects that we've been talking about are
- 4 really starting to kind of move toward just
- 5 finding, you know, the cheapest cost products to
- 6 get into a place where they can add value for the
- 7 customer in the quality of light that they have
- 8 in their spaces. So we're starting to see a lot
- 9 more demand actually come around the quality
- 10 aspects of the lights that we're promoting in the
- 11 commercial programs.
- So just to wrap up, I think we're seeing
- 13 a lot of movement in the residential space around
- 14 the spec, around the replacement lamps, really
- 15 positive indications from manufacturers and
- 16 retailers that are looking to expand the breadth
- 17 of this higher tier lamp. But we do have a bit
- 18 of a gap in moving those products and pushing
- 19 those products to go for those high quality
- 20 elements in our commercial programs, and right
- 21 now it's a matter of not having enough
- 22 manufacturers with product in market that really
- 23 can push that CRI envelope and also those
- 24 manufacturers not having the scale to drive costs
- 25 down.

- 1 And finally, I think with the right
- 2 framework and the right regulation and incentives
- 3 in place, we've seen the industry move really
- 4 quickly and I think we're at a place where we can
- 5 see the lighting industry innovate at a pace that
- 6 they have not in the past. And I think LED is an
- 7 incredible opportunity to do that and I think for
- 8 California, pushing forward in that space is a
- 9 noble cause, is a great priority for us to have.
- 10 And I think that's it.
- 11 MR. COOK: Keith Cook from Philips. The
- 12 43 lamps that you showed, do all of those meet
- 13 the LED quality specification 100 percent?
- MR. THAYER: Yeah, with the
- 15 clarifications that we've gotten, there are
- 16 certain gray areas; like our dimming requirement,
- 17 we don't have a metric that we can pin a number
- 18 to, so we have test methodology that we have
- 19 implemented to get those products into market.
- 20 MR. COOK: But what determines whether or
- 21 not they're on the list?
- MR. THAYER: All the criteria that's laid
- 23 out in the spec and the direction that we got
- 24 from the CEC on implementing the spec.
- MR. COOK: And the 43 products, what

- 1 percentage of the total lighting market does that
- 2 represent?
- 3 MR. THAYER: That's a good question. I
- 4 don't have that --
- 5 MR. COOK: I'm just concerned that the
- 6 insinuation was is there's a large move to this
- 7 and yet I think that the number of products may
- $8\,$ not necessarily mean that the sales are there.
- 9 MR. THAYER: Sure. I can speak, at least
- 10 from the utility perspective this year we'll have
- 11 65 percent of our incentive dollars in our retail
- 12 program going to spec LEDs. We plan to increase
- 13 that to 75 percent next year. So I think as far
- 14 as the utility is concerned, our programs are
- 15 really on the way to shifting almost entirely to
- 16 focusing on this part of the market.
- MR. COOK: And my last question is, is
- 18 there a website where I could find the listing of
- 19 these approved products?
- MR. THAYER: There is not at this time.
- 21 MR. COOK: Why is that?
- MR. THAYER: That's a great question.
- 23 Right now, because the IOUs are charged with
- 24 implementing this spec, we've developed the
- 25 methodology and are vetting the list internally

- 1 for the IOUs, but we're not to a point where we
- 2 can move that to a public list. It's certainly
- 3 in our roadmap for managing the program. I think
- 4 it will be a benefit for the whole industry, but
- 5 at this point in time we aren't to the place
- 6 where we can do that yet.
- 7 MR. COOK: Okay, thank you.
- 8 MR. RIDER: Thanks, David. We have a
- 9 couple other presentations. This is the one that
- 10 came up next, so I guess Amanda, are you here?
- 11 Or Suzanne? Whichever one of you. And again,
- 12 just use the arrow keys here to get through the
- 13 presentation on the keyboard.
- MS. FOSTER PORTER: Thank you. It is
- 15 still good morning. Good morning, everyone, my
- 16 name is Suzanne Foster Porter, I'm with Ecova.
- 17 I'm here with my colleague, Amanda Gonzalez, with
- 18 Energy Solutions, and the two of us together will
- 19 be speaking on behalf of the California IOU Codes
- 20 and Standards Team.
- 21 As Harinder mentioned earlier, Harinder
- 22 Singh, he talked about the timeline. The IOU
- 23 Codes and Standards Team did submit a proposal to
- 24 the California Energy Commission around Small
- 25 Diameter Directional Lamps, and today we're going

- 1 to make comments on their behalf on CEC's staff
- 2 report and proposal.
- 3 The California Codes and Standards Team
- 4 that the IOUs make up support the 80 Lumens per
- 5 watt standard that the California Energy
- 6 Commission staff proposal put forward. And in
- 7 particular, we would also like to acknowledge the
- 8 manufacturers that have put some great products
- 9 out there in the marketplace that we have seen
- 10 through our research that we have conducted for
- 11 our Codes and Standards Enhancement Report
- 12 Proposal, and even since the production of that
- 13 report that we submitted to the CEC we've seen
- 14 gains, both in efficacy for leading lamps that
- 15 have come out in the last year, in addition to
- 16 color quality. And so we commend manufacturers
- 17 and it's one of the reasons why we continue to
- 18 support the standard that we put forward.
- 19 One of the reasons why we support this
- 20 standard is because it puts money back in the
- 21 pocket of consumers and businesses in California;
- 22 even when we consider an incremental cost of
- 23 \$18.00 per lamp, for every lamp that would be
- 24 installed under this standard, we would see
- 25 \$75.00 to more than \$125.00 back in the pockets

- 1 of consumers and businesses, and that's for every
- 2 single lamp according to the analysis that we've
- 3 conducted. And it varies a little bit depending
- 4 on the residential or commercial Duty Cycle, but
- 5 that's something that every Californian can use
- 6 today with the recession that's been hitting many
- 7 families across the state.
- 8 In addition to that dollar savings in the
- 9 consumers' pockets, this standard will deliver
- 10 more than 1,500 gigawatt hours per year after
- 11 stock turnover, which is in a couple years based
- 12 on the lifetime of current products.
- In addition, 500 megawatts of coincident
- 14 peak demand reduction, which is important to the
- 15 state, that's the equivalent of approximately the
- 16 demand of a small power plant and that could
- 17 enable us to shut down a power plant in
- 18 California.
- 19 Harinder spoke to some of the policy
- 20 drivers we have here in our state and the
- 21 California IOU Codes and Standards Team certainly
- 22 works to support the policies that our
- 23 Legislature puts forward for us. Harinder spoke
- 24 to the Huffman Bill which directly addresses
- 25 lighting, as well as AB 32 which seeks to reduce

- 1 carbon emissions in the state to 1990 levels by
- 2 2020. This Standard will support both of those
- 3 goals. It will also support the Zero Net Energy
- 4 goals that the state has by reducing residential
- 5 and commercial lighting loads in new commercial
- 6 and residential buildings. And those are targets
- 7 for also driving toward as well in the state.
- 8 We strongly support the efficacy
- 9 requirements and standard that the California
- 10 Energy Commission staff proposal put forth;
- 11 however, in the same vein as some of the other
- 12 commenters that had an opportunity to speak here
- 13 today, we always need to remember that people buy
- 14 lights to create light. People buy lamps to
- 15 create light, not to save energy, and they want
- 16 their homes to be beautiful, they want the retail
- 17 products that they're trying to sell to pop out
- 18 of that shelf or case.
- 19 And so, because of that, the California
- 20 IOUs Standard Team remains concerned that we have
- 21 an efficacy standard only and we would like to
- 22 see the CEC adopt, as well, some quality elements
- 23 to go along with this proposal.
- 24 So with that, I'm going to turn it over
- 25 to my colleague, Amanda Gonzalez, who will speak

- 1 to a couple of the elements of the proposal we'd
- 2 like to put forward, a 90+ CRI requirement, as
- 3 well as a label for consumers. Amanda.
- 4 MS. GONZALEZ: Thank you, Suzanne. Yes,
- 5 as Suzanne mentioned, we care a lot about the
- 6 consumer experience with these products and we
- 7 want to ensure that when a consumer goes to a
- 8 hardware store and selects a lamp off the shelf
- 9 that they have a favorable experience with it.
- 10 And we think that there are two things
- 11 that could be done to help address that, and one
- 12 of them would be to, at a minimum, require the
- 13 LED quality proposal to be applicable to Small
- 14 Diameter Directional Lamps. Of particular
- 15 concern to us is universal light quality and, as
- 16 a proxy for that, we think that a minimum
- 17 requirement of at least 90 CRI should be
- 18 applicable to the Small Diameter Directional Lamp
- 19 market.
- 20 Additionally, we have a draft concept for
- 21 product labeling. First of all, Diameter
- 22 Directional Lamps, which we think will help
- 23 consumers in their purchasing decisions by
- 24 providing information to them that will help them
- 25 compare across different products.

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- 2 that our team did, which suggests that good color
- 3 rendering index and high efficacy are
- 4 simultaneously achievable. So what you're
- 5 looking at here is a graph of Lighting Facts Data
- 6 Products, so all of the products graphed here
- 7 represent products that achieve 90 CRI. And the
- 8 red products represent 90 CRI products with
- 9 average efficacy, and the blue products represent
- 10 90 CRI products with higher efficacy. And if you
- 11 were to discount the efficacy of these lamps
- 12 since they represent all LED lamps, so that they
- 13 would be more representative of Small Diameter
- 14 Directional Lamp Efficacy, so if you take about
- 15 20 percent reduction efficacy and you re-plot the
- 16 higher efficacy products trend line for that, you
- 17 can see that at least the trend line would
- 18 suggest that by 2018, maintaining 90 CRI and
- 19 achieving 80 lumens per watt is achievable.
- 20 And I'd like to say that this is just a
- 21 starting point for dialogue and conversation
- 22 around this, we want feedback from manufacturers
- 23 on what they think is achievable in terms of
- 24 pushing for higher efficacy while maintaining
- 25 color quality.

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1	Additionally,	we think	that	labeling	1 S

- 2 really important. One of the things that I
- 3 wanted to highlight is that current labels seem
- 4 to be missing key information and many of them do
- 5 not support a comparison among products, so I've
- 6 highlighted four different products that I
- 7 sampled in San Francisco this weekend at two
- 8 different hardware stores, and going from left to
- 9 right you can see that, on the left-hand side,
- 10 there's a product that has very very minimal
- 11 labeling. Basically what we know about that
- 12 product is that it's a 50 watt product, it's low
- 13 voltage, and it has a narrow flood beam angle.
- 14 And moving toward the right, there are
- 15 other types of information indicators to the
- 16 consumer that could be helpful to them, and on
- 17 the far right this happens to be an LED lamp, but
- 18 there's information about dimming ability, lumen
- 19 output, lifetime hours, wattage equivalency, all
- 20 this information we believe will be key to
- 21 consumers as they want to or begin to transition
- 22 away from filament-based lamps to these lower
- 23 wattage LED products.
- 24 And so we've come up with a draft label
- 25 concept that we're looking for feedback from

- 1 manufacturers on, and other stakeholders in the
- 2 lighting world. And some of the things that we
- 3 think are really important include wattage
- 4 equivalency, light output, beam angle, voltage,
- 5 dim ability, color accuracy, and correlated color
- 6 temperature. And this is something that we think
- 7 should go on all labels in California for Small
- 8 Diameter Directional Lamps.
- 9 And I'd like to wrap things up, as well.
- 10 So in conclusion, we're really supportive of what
- 11 the California Energy Commission is doing. We
- 12 think that a high efficacy standard paired with
- 13 good quality measures will really put California
- 14 on the right path to achieving its energy
- 15 reduction goals, as well as maintaining a
- 16 positive consumer experience and supporting
- 17 manufacturers that are making really quality
- 18 products. Many of those manufacturers are in the
- 19 room today and I know that engineering these
- 20 products is not trivial, and so we commend them
- 21 for making quality products that make the
- 22 standard feasible. Thank you.
- 23 MR. RIDER: Thank you. I saw some
- 24 comments. Let me just make sure, no? Okay. All
- 25 right, we have some more presentations. Let me

- 1 see if I can find another one we haven't seen. I
- 2 have Noah Horowitz, NRDC, if you would?
- 3 MR. HOROWITZ: Good morning. I'm Noah
- 4 Horowitz with NRDC, the Natural Resources Defense
- 5 Council. I'm here today to do some high level
- 6 things, and then to get into some of the details
- 7 of both proposals here.
- 8 To be clear, and I'll state this upfront,
- 9 we're very supportive of the two proposals being
- 10 made by the CEC in terms of their stringency and
- 11 their effective dates. We also philosophically
- 12 agree with the LED Quality Spec as a means to
- 13 continue to be part of the rebate programs.
- 14 And my general comments are going to be
- 15 about we think some additional parameters are
- 16 needed to the CEC's proposal beyond what they've
- 17 done on CRI and efficacy, and I'm going to give
- 18 some more discussion on CRI and some of the
- 19 uncertainty we think is around there.
- 20 So why would a consumer not buy an LED?
- 21 We all know and are working to make them great
- 22 products. First and foremost is price. The
- 23 inefficient halogen that's out there is
- 24 approaching a dollar a bulb now, and that's
- 25 competing with an LED that might be \$9.00,

- 1 \$10.00, \$20.00 a piece. So the number one reason
- 2 we're not going to get an LED in that socket is
- 3 price, and we need to be careful that our policy
- 4 doesn't have the opposite effect of increasing
- 5 the price and lowering the adoption right of
- 6 LEDs.
- 7 Other reasons people might not like them?
- 8 They're noisy, they hum, they buzz. There are
- 9 many bulbs that don't have these problems, but
- 10 these are the things that I do think we need to
- 11 address in California to make sure people
- 12 continue to not have these problems.
- 13 Some of the products don't dim very well
- 14 at all or, when they do dim, you get flicker and
- 15 it gets worse the more you dim the bulb. Also,
- 16 LEDs initially are very good at being a
- 17 directional light source. Can they give light in
- 18 all directions when you want them, for example,
- 19 in a table lamp?
- Other reasons, and some of these are
- 21 legacies from CFLs, people are concerned, hey,
- 22 they die prematurely, I spent a lot of money for
- 23 this bulb, I'm not getting my money's worth.
- 24 Some might say, "I don't like the color," and
- 25 that could mean many different things to

- 1 different people. In the past, the bulbs might
- 2 not fit in the socket, that's a reason they
- 3 wouldn't buy it, or these things look weird.
- 4 Some people could just never get around the
- 5 spiral shape of the CFL, and some of the initial
- 6 LEDs look like shower heads. I think they're
- 7 more and more looking like the everyday light
- 8 bulb they think they should be having. Or the
- 9 thing is not bright enough.
- 10 I'm going to focus on the first four.
- 11 And in terms of CRI, there are lots of bulbs out
- 12 there that are in this less than 85 range, and we
- 13 haven't seen consumers express a dissatisfaction
- 14 about them. We do, however, agree with all the
- 15 stakeholders that we do need some minimum level
- 16 of CRI to make sure they have a good enough
- 17 experience. There's no data out there that shows
- 18 the consumers don't like the low 80 bulbs.
- 19 There are studies that say, "Hey, if I
- 20 give you an 80 or a 90, can you tell the
- 21 difference?" Many people can. Do they like the
- 22 90 more than 80? Typically they might. But does
- 23 that mean that they would not buy the 80? And
- 24 are they willing to pay more for the 90? And
- 25 that sort of tradeoff is something I think we

- 1 need to be very careful about.
- 2 So there are two ways you can bump up the
- 3 CRI, one is to maintain the light output, but you
- 4 have a penalty in power, it goes up about four
- 5 watts. Or you can maintain the power, but your
- 6 bulb gets significantly dimmer, so the real
- 7 implications of increasing the CRI. And again,
- 8 these bulbs today cost a lot more than the lower
- 9 CRI bulbs.
- 10 So we don't want to cause the price to go
- 11 up so much that it's going to impact people and
- 12 they're not going to buy the LED at all, so we
- 13 have to find that right sweet spot and it looks
- 14 like the CEC proposal has done that.
- 15 Here are two bulbs data from this
- 16 September. The top is the Cree Bulb, this is the
- 17 one that was kind of the game changing bulb that
- 18 looks like a regular light bulb, and it came in
- 19 at a \$10.00 price point. This uses 9.5 watts and
- 20 gives out the same amount of light as the old 60
- 21 watt incandescent.
- The version of that that gets to the
- 23 higher CRI uses four more watts, and it's about a
- 24 \$5.00 price increase without rebates. GE, they
- 25 have an 11 watt bulb, they chose a different

- 1 route to go, they kept the power constant, but
- 2 the bulb is considerably dimmer and it's twice
- 3 the cost, these are prices today in September.
- 4 And here are two examples of the bulbs.
- 5 Again, notice they're both using the same amount
- 6 of power, the one on the left is only 570 lumens
- 7 compared to 800.
- 8 These are the two versions of the Cree
- 9 bulb, it's not shown here, but there's a 40
- 10 percent different in their power use. Cree on
- 11 their website, they call their high CRI product
- 12 Tru White. And you could click on the link there
- 13 to get there.
- But basically the question on the RQ: Is
- 15 there such a thing as good CRI and poor CRI
- 16 light? And bottom line, they say light bulb with
- 17 a CRI of 80 is an excellent general use light
- 18 bulb for the home. Isn't CRI 80 good enough?
- 19 For general illumination it's fine, but there's
- 20 certain applications where a higher CRI light
- 21 might be preferred. We agree with all of this,
- 22 we think whatever policy we need, we need to
- 23 preserve the ability for high CRI bulbs to be
- 24 sold. We don't want to set the efficacy so high
- 25 that that eliminates the CRI 90 bulbs from being

- 1 sold for those people that are willing to pay
- 2 more and/or there are some parts in the home
- 3 where it might make sense to have the very high
- 4 CRI. And we think the proposal that the CEC has
- 5 enables both of those to occur.
- 6 So if you were to take four watts per
- 7 bulb on average and multiply by the number of
- 8 bulbs that are there, this does add up. These
- 9 are ballpark numbers, you could quibble with
- 10 them, but order of magnitude we're looking at an
- 11 impact of 720 megawatts if half the state's bulbs
- 12 went to LEDs and had a bump up to the higher CRI.
- 13 So our recommendations for consideration
- 14 in today's workshop and ongoing conversations, we
- 15 think the CEC is right in setting requirements
- 16 for LEDs, not only efficacy, but other
- 17 requirements. We think something needs to be in
- 18 the CEC proposal that's not currently there,
- 19 premature failure, is it testing 1,000 or 3,000
- 20 hours, or some combination with lumen
- 21 maintenance? The current spec is not addressed,
- 22 noise or hum. And if you go to the websites of
- 23 Amazon.com, Home Depot, Philips, GE, what are
- 24 people complaining about? The one thing that is
- 25 consistently there is something about noise or

- 1 hum.
- 2 Energy Star has something in there we
- 3 think that's a great starting point. Similarly,
- 4 we think something needs to be done in flicker,
- 5 and you have something in there, and we think
- 6 that should be expanded; not only does the bulb
- 7 flicker when it's dim, but what about in the 100
- 8 percent light output position?
- 9 We agree completely with some of the
- 10 other speakers, we need to make sure that people
- 11 aren't being misled and we need some equivalency
- 12 claim requirements. You shouldn't be able to
- 13 claim that a bulb is as bright as the old 60 watt
- 14 bulb if it only gives off 570 Lumens. We, too,
- 15 agree that there should be some minimum CRI
- 16 requirement. We don't have all the answers, but
- 17 we think there's a scarcity of information today
- 18 to justify going all the way to 90.
- 19 As we said earlier, we want to make sure
- 20 the CRI 90 bulbs are allowed to continue to be
- 21 able to be sold and we have to thread the needle
- 22 with the efficacy on that.
- 23 Also, the CEC spec doesn't have anything
- 24 on R9, which is the part of the color spectrum
- 25 that deals with making sure the products under

- 1 the bulbs look sufficiently red in a true red
- 2 color, so we would encourage them to add an R9
- 3 requirement, and if the bulb is dimmable, we
- 4 should have some basic dimming requirements and
- 5 that's currently in there, we think you have a
- 6 good first step, you need some tightening on the
- 7 language in terms of which dimmer do you test
- 8 with.
- 9 So the thing I want to point out here is,
- 10 if we don't do this right, Title 20 could
- 11 actually increase the State annual energy us used
- 12 by these lighting products, not reduce it, and
- 13 that's because of the concern of cost. So let's
- 14 really understand the tradeoff between CRI and
- 15 cost and how high or low we should go.
- 16 Lastly, there's a requirement that when a
- 17 bulb is being tested, not only do you need to
- 18 meet the average CRI, but between R1 and R8, all
- 19 of the scores must be 75. It would be good to
- 20 understand this: are the bulbs that are meeting
- 21 these various points either at a CRI of 82 or 84,
- 22 can those products also hit 75 across the board,
- 23 or is this an unintended way of making sure all
- 24 the bulbs need to be a very very high CRI? Thank
- 25 you.

- 1 MR. RIDER: Okay, I think I have one more
- 2 presentation here and that is from Soraa. Why
- 3 don't you go ahead and go through the whole thing
- 4 since you only have one slide on the other
- 5 subject? Thank you.
- 6 MR. SILLERIS SMITT: My name is Willem
- 7 Silleris Smitt. I represent Soraa. We are an
- 8 LED lamp manufacturer from Fremont, California.
- 9 I would like to thank you for the opportunity to
- 10 provide comments here.
- 11 And I commend the staff for their
- 12 excellent report. I want to cover quickly Small
- 13 Directional Lamps and LED Lamps in general. It
- 14 was mentioned in the staff report that the
- 15 average efficacy of LED Small Diameter
- 16 Directional Lamps comes in around 80 today. I
- 17 looked up products in Lighting Facts last week,
- 18 this is a histogram showing their distribution by
- 19 color 82-84 CRI, 85-89 CRI, 95-99 CRI, and what
- 20 you can see here is that there's a pretty big gap
- 21 between the quoted 80 Lumen efficacy of, in this
- 22 case, MR 16 lamps, which are the Small
- 23 Directional Lamps, in fact, they come in around
- 24 roughly 61 lumen per watt average. When you look
- 25 at the products that are north of 90 CRI, they

- 1 come in at 44 lumen per watt average. And I only
- 2 looked at products that were listed in 2013 or
- 3 2014, 3,250 Calvin or below, 80+ CRI. And also
- 4 looked at CALiPER Report 22 from DOE that was
- 5 published in July, you will come to similar
- 6 averages. In fact, three percent of the products
- 7 of 80 CRI were above the 80 lumen per watts
- 8 today. If we extrapolate those numbers that we
- 9 have today with a 10 percent annual improvement,
- $10\,$ we can expect that 80 to 85 CRI products, MR $16\,$
- 11 LEDs will come in roughly average around 78 to 80
- 12 lumen per watt, and for 90+ CRI products, we can
- 13 expect 58 lumen per watt.
- 14 Based on this data, we believe that the
- 15 minimum 80 lumen per watt requirement for small
- 16 directional lamps will put substantial harm on
- 17 90+ CRI lamps in this category and it will
- 18 basically mean that 90 or 95 CRI LED MR 16s will
- 19 be taken off the market.
- The overall product offering in LED MR
- 21 16s will skew towards lower CRI, higher CCT
- 22 because if there's just one lumen per watt
- 23 requirement, that allows manufacturers to make
- 24 lower cost products.
- 25 Probably unnecessary to say, but if

- 1 there's a skew in the market towards low CRI and
- 2 high CCT, it will have a negative impact on
- 3 acceptance of energy efficiency lighting and
- 4 especially in this case for MR 16 and GU10
- 5 products.
- 6 Our proposal is to include CRI in the
- 7 requirement and make an adjustment, and we think
- 8 the overall LED proposals for LED lamps provide
- 9 an excellent format because they include both LED
- 10 And CRI in a single formula. We recommend to
- 11 take into consideration that small directional
- 12 lamps inherently have lower efficacy than larger
- 13 omnidirectional LED lamps. There's lower optical
- 14 efficiency because the light has to be directed,
- 15 there's lower driver efficiency because the space
- 16 to incorporate a driver is very small, and the
- 17 tradeoffs that you have to make as a manufacturer
- 18 result to fit in that small form factor leading
- 19 to slightly smaller efficiencies in the driver.
- 20 And there's a slight reduction in overall
- 21 efficiency because of the small size of these
- 22 lamps, they run at higher temperature because of
- 23 less cooling. We've proposed a standard that can
- 24 look, for example, like this for small
- 25 directional lamps, three times the CRI plus the

- 1 efficiency has to be greater than 340 and a
- 2 minimum efficacy of 55 lumen per watt. We
- 3 believe that there will be substantial amount of
- 4 products in the 90, not only 90, but also 95 CRI,
- 5 including very high R9 that can meet this
- 6 requirement by 2018.
- 7 On the LED lamps, in general, we have one
- 8 comment and it was mentioned earlier this
- 9 morning, we can recommend to include R9. It
- 10 depends a little bit what a good R9 is for a
- 11 minimum. If the minimum gravitates towards 84
- 12 CRI, and R9, a minimum of 25 could be important.
- 13 We believe that R9 also -- there's two reasons
- 14 for including this, probably the main reason is
- 15 that, as mentioned earlier, R9 is a very
- 16 important measure for rendering skin tones and
- 17 for giving an overall impression of warmth to
- 18 light. For consumers it's very important to
- 19 compare R9 products to understand what the warmth
- 20 will be of the product once it is installed in
- 21 our homes. Thank you.
- MR. RIDER: All right, thank you. I
- 23 think that is all the presentations that I have.
- 24 So I think we can go to the general comment.
- 25 What time do we have? It's noon and on the

- 1 agenda -- okay, so we've got time, we're on
- 2 schedule it looks like.
- 3 So what I will do is I think we'll take
- 4 comments in the room first. For folks on the
- 5 phone, if you could go ahead and raise your
- 6 hands, and after we get the folks in the room,
- 7 I'll go ahead and unmute you so you can make your
- 8 comment. You can also, if you're on the phone or
- 9 you're on the WebEx, you can write a comment down
- 10 if you don't want to speak and then I'll read
- 11 that into the record.
- 12 Also, if you want to speak, if you could
- 13 -- Tuan, if you wouldn't mind maybe moving to the
- 14 center back there -- and if you could fill out a
- 15 blue card it helps the transcript and it helps us
- 16 keep this all pretty orderly. And then once
- 17 you've gone ahead and done that, go ahead and
- 18 approach the mic and line up. So anyone who
- 19 wants to make a comment, just flag down Tuan and
- 20 he'll give you a blue card. Nobody? Okay, Tuan,
- 21 do you have a couple cards? I'll go ahead and
- 22 call them up. So I have David Chen from Jade
- 23 Sky.
- MR. CHEN: Hi, thank you everyone for the
- 25 opportunity to provide my comments today. My

- 1 name is David Chen, I am the CEO and Cofounder of
- 2 Jade Sky Technologies. We are a company that
- 3 makes driver ICs and our excellence in focus has
- 4 been on dimming which includes both compatibility
- 5 in full zero to 100 percent range.
- 6 So my comments today are in regard to the
- 7 draft staff report, and particularly we have some
- 8 concern in terms of how lamps are marked. So
- 9 oftentimes we see on packages the word
- 10 "dimmable," and we definitely appreciate the
- 11 efforts to have that stated, however, according
- 12 to the text on page 69, there is a reference to
- 13 saying that a product that is marked as dimmable
- 14 shall pass a flicker test as described in Section
- 15 1604(K)(6), using a standard phase-cut dimmer. A
- 16 standard phase-cut dimmer is also referenced if
- 17 it cannot pass the flicker test.
- 18 So the main issue for me is that one
- 19 dimmer as a representation is clearly not enough.
- 20 In the landscape, there are a tremendous number
- 21 of phase-cut dimmers, and so speaking on behalf
- 22 of the user experience, so I definitely
- 23 appreciate what folks have been saying in terms
- 24 of user experience being incredibly important.
- 25 By "user experience," I simply mean my mom, you

- 1 know, my mom is going to go buy a light bulb to
- 2 replace something working at home, and she's
- 3 going to see it marked "dimmable" on the box, but
- 4 what does that really mean? Is she really going
- 5 to go to the website and look at compatibility
- 6 charts? Is she really going to go figure out
- 7 what dimmer she has at home? It's impossible.
- 8 It's not labeled on the front whether it's from
- 9 Lutron, Leviton, you have to take off the
- 10 faceplate, unwire it, it's just not going to
- 11 happen.
- 12 So my basic point here is that we need to
- 13 put in some standards that say it has to meet
- 14 testing beyond just one dimmer. I mean, at least
- 15 it has to be a set of dimmers and these dimmers
- 16 need to include digital type dimmers, those are
- 17 increasingly popular on the market, it has to
- 18 include dimmers that have occupancy controls, at
- 19 least a representative sample of what we can get
- 20 in the hardware stores. So, again, I feel that
- 21 if user experience like dimming experience isn't
- 22 improved, we will repeat the failure of CFL for
- 23 adoption because users just won't like it, even
- 24 if we have something cost-effective, even if we
- 25 have something that is great in energy

- 1 efficiency, if my mom doesn't like it she's not
- 2 going to buy it. And only when we improve this
- 3 user experience as it comes from dimming will we
- 4 see mass adoption, which is really the goal for
- 5 everybody in this room. Thank you.
- 6 MR. RIDER: Thanks, David. And written
- 7 comment I think would be really useful if you
- 8 could expand, you know, what you think would be a
- 9 reasonable set of test dimmers or --
- MR. CHEN: Yeah, we're happy to provide
- 11 that. We did provide a written comment that has
- 12 been docketed, that I believe is referenced on
- 13 your website, but we're happy, happy, happy, to
- 14 provide much more information in terms of our
- 15 experience. In fact, I even brought a demo here
- 16 today later for those who are interested to show
- 17 some of these very issues, seeing is really
- 18 believing. And finally, I'd like to say the
- 19 technology exists today, it already exists, it's
- 20 not magic, we can achieve incandescent-like
- 21 dimming and still simultaneously preserve
- 22 reliability and efficiency.
- MR. RIDER: Thank you.
- MR. CHEN: Thank you.
- MR. RIDER: I have a card from Mark Lien

- 1 from Osram Sylvania -- Lien, sorry. My bad.
- 2 MR. LIEN: It's okay. Thanks, Ken. I've
- 3 agreed with most of what I've heard here today.
- 4 It's hard for anybody to disagree with what was
- 5 said about quality. I think what the problem is,
- 6 is that we've made an assumption that CRI is a
- 7 quality metric. And in the lighting industry,
- 8 it's generally accepted that CRI is flawed, and
- 9 especially flawed when it comes to LED lamps. So
- 10 I brought a couple of articles and I won't
- 11 trouble you with the whole of the articles, but
- 12 one is from the Leucos Lighting Journal, and it
- 13 was released in June. Now, all of these are
- 14 fairly new documents, but they're taking a pretty
- 15 strong stand against CRI as a measurement of
- 16 quality for lighting.
- 17 So this one comes from Kevin Hauser at
- 18 Penn State University, and in part it says:
- 19 "Adoption of CRI would be a mistake. If CRI
- 20 becomes a legal standard, lamp manufacturers will
- 21 be obligated to engineer light source specter
- 22 using CRI as one of the optimization criteria.
- 23 This would only make good sense if CRI adequately
- 24 characterized the visual experience of color
- 25 rendition; unfortunately, it does not." And that

- 1 correlates with what Noah said about no studies
- 2 showing that 90 CRI looked more acceptable to
- 3 someone than 80 when it came to lamps.
- 4 He says: "Further entrenching a 40-year-
- 5 old system with known problems would impede
- 6 innovation of LED light sources." It would
- 7 impede the process.
- 8 From the Department of Energy, we have a
- 9 guideline, an LED measurement series, on color
- 10 rending index, and they say: "A long term
- 11 research and development process is underway to
- 12 develop a revised color quality metric that would
- 13 be applicable to all white light sources. In the
- 14 meantime, CRI can be considered as one data point
- 15 in evaluating white LED products and systems. It
- 16 should not be used to make product selections in
- 17 the absence of in-person and onsite evaluations."
- 18 And lastly, we have from the Illuminating
- 19 Engineering Society a white paper released in
- 20 July and they say: "It is the position of the
- 21 Illuminating Engineering Society that CRI
- 22 requirements should not be a metric used in
- 23 energy regulations to characterize color
- 24 attributes for solid state lighting until there
- 25 is an industry consensus on the issue." So they

- 1 are working right now on a document, they have a
- 2 task force in place to come up with a better
- 3 measurement. There are currently 21 different
- 4 groups globally that are working on a new metric
- 5 to replace CRI, so it is acknowledged by the
- 6 industry to be very flawed, for LEDs especially.
- 7 Of those 21, this metric team is going to come
- $8\,$ down with suggestions for what we could embrace.
- 9 They're expecting within a month to have a draft
- 10 document, but they have an approved document by
- 11 the first or second quarter of next year. So
- 12 timing is very important here. If California was
- 13 to promote and embrace a metric that, for a
- 14 quality measurement that has been discredited by
- 15 the lighting industry, then I think that could
- 16 slow adoption of a more accurate metric,
- 17 particularly when we're looking at projections of
- 18 Tier 2 in 2018 and carrying into 2020.
- 19 The 80 CRI standard that's already in
- 20 place by Energy Star is a minimum, so embracing
- 21 that, that's already done as a minimum. There's
- 22 no evidence that consumers prefer 90 over 80
- 23 because it is a flawed metric, and I think that
- 24 promoting for California the stricter version of
- 25 a discredited metric could reflect poorly on the

- 1 California Energy Commission, it certainly could
- 2 harm the lighting industry and consumers.
- 3 MR. RIDER: Thank you. I don't have any
- 4 other blue cards. Was there anyone else in the
- 5 room that would like to comment?
- 6 MR. PAPAMICHAEL: My name is Kosta
- 7 Papamichael and I'm a Professor at U.C. Davis,
- 8 and I'd like to respond to Mark's comments. The
- 9 color rendering index was never meant to be a
- 10 metric of people's happiness or acceptance or
- 11 pleasure from color, it's a color fidelity metric
- 12 that tells you how a particular light source will
- 13 match the color of different objects and the
- 14 illumination from the light, or from incandescent
- 15 lighting. So that's all of what it says. And
- 16 Kevin Hauser is one scientist of many, one cuckoo
- 17 bird doesn't make sense. I personally think that
- 18 it's not that he's wrong, he's wrong for trying
- 19 to use a metric that is meant for differentiation
- 20 of colors and perception of differences in colors
- 21 to address people's happiness. CRI was never
- 22 meant to do that. And the CRI for what it was
- 23 meant to be, it's a pretty good metric. It has
- 24 limitations, especially at the lower values, and
- 25 most of the work that is happening is to change

- 1 the computation to increase the accuracy. It
- 2 will still be a CRI. The IES white paper was not
- 3 really a white paper, it was a position statement
- 4 that came out of the Board of Directors. We have
- 5 been looking at it, we have responded to them,
- 6 and we are asking, explaining how ridiculous that
- 7 position statement is without any technical
- 8 documentation. So that's what I would like to
- 9 put in there.
- 10 MR. SIMINOVITCH: Actually, the color
- 11 committees are responding --
- MR. RIDER: Michael, if you could
- 13 approach the podium?
- 14 MR. SIMINOVITCH: Members of the IES
- 15 Color Committee are responding specifically to
- 16 the Board. The Board action was not done by
- 17 suggestion or by input from the Color Committees,
- 18 and the Color Committees are now responding
- 19 saying this is probably not the position that the
- 20 Board ought to be taking without scientific
- 21 evidence. And so I think it's very important
- 22 that CRI with a high R9 is one of many metrics
- 23 that could be used to look at light sources.
- MR. RIDER: And that's in response to the
- 25 quote from IES? Is that --

1	MR.	SIMIN	OVITCH:	Yes.	And so	that's

- 2 being looked at now, that a lot of this did not
- 3 come from the Color Committees, and actually
- 4 members of the Color Committees are now
- 5 responding to this saying, "Why weren't the Color
- 6 Committees involved with this?"
- 7 MR. LIEN: So, Michael, you and I have had
- 8 conversations on this before and I've actually
- 9 agreed with you in the past that it's all we had
- 10 with CRI, so we had to go forward with it. The
- 11 IES did not say that there was scientific
- 12 evidence, what they in fact said in the quote
- 13 that I read was it is the position of the IES
- 14 that CRI requirements should not be a metric used
- 15 in energy regulations to characterize color
- 16 attributes for solid state lighting until there
- 17 is an industry consensus on the issue. And that's
- 18 the group that they formed to come up with a
- 19 metric that we can use for quality -- and Kosta,
- 20 not happiness, I didn't hear happiness mentioned
- 21 at all. I ran the educational center for Hubble
- 22 and for Cooper and I taught on CRI and I agree
- 23 with everything you said about what it is, but
- 24 what we have is a lot of industry professionals
- 25 saying that I was presenting with Mark Ray two

- 1 weeks ago in DC, and he's of the same accord
- 2 here, it's such a flawed metric for solid state
- 3 lighting that to proceed with it with California
- 4 really sends a message because people really look
- 5 at California for Energy Codes and Standards, and
- 6 it sends a message that California is embracing
- 7 it, and it's a discredited metric.
- 8 MR. RIDER: I just want to keep the back
- 9 and forth to a minimum, specifically to the mic.
- 10 I've got a few things here online that I'm going
- 11 to read out loud and then I'll go back to folks
- 12 in the room.
- 13 I've got Jim Gaines here from Philips
- 14 wrote: "DOE has shown radically faster adoption
- 15 of SSL," which is Solid State Lighting, "...than
- 16 CFL. There is simply no comparison between the
- 17 two adoption rates. Why does California, in
- 18 light of the high adoption rate, persist in
- 19 thinking that they need to put in strict CRI
- 20 standards based on old arguments that the CFL
- 21 story will repeat itself. Does anyone think that
- 22 this adoption will suddenly reverse itself? We
- 23 believe that CRI 90 has its place, but is not
- 24 reasonable as a minimum acceptable requirement in
- 25 State Codes."

- 1 Also, from Aaron Feit from Feit Electric,
- 2 "Currently there are no Small Diameter Reflector
- 3 R14, R16, PAR16s, at 80 lumens per watt.
- 4 Changing this spec to 80 lumens per watt will
- 5 reduce the amount of LEDs sold and increase the
- 6 energy used. Alternate lamps that will be used
- 7 are higher wattage, incandescent A15 or other
- 8 incandescent or halogen lamps. There is no CFL
- 9 replacements for these two lamps as far as MR16
- 10 lamps. Less than a handful of lamps meet 80
- 11 lumens per watt." And Jon McHugh wanted to chime
- 12 in on the IES, so I'm going to unmute him.
- MR. MCHUGH: Good afternoon. Can you
- 14 hear me?
- MR. RIDER: Yeah.
- MR. MCHUGH: Yeah, I'm a member of the
- 17 Illuminating Engineering Society of North America
- 18 and I was kind of shocked by this statement that
- 19 was made and, you know, if you look at their
- 20 statement this is what was written in this public
- 21 statement. It recognized that CRI has
- 22 shortcomings that limited the ability to fully
- 23 represent how humans perceive color and that
- 24 there is a color metric task force which is
- 25 looking at improving the metric. And as a

- 1 result, for Energy Standards, the IES doesn't
- 2 want the CRI requirements to be used in Energy
- 3 Regulations for Solid State Lighting. Well, you
- 4 know, this argument is exactly the argument that
- 5 could be used for illuminants, something that
- 6 people feel in fact you have a better grip on,
- 7 but how many times have any of these IES members
- 8 been at a meeting that's saying, well, you know,
- 9 illuminants is imperfect, it's not really that
- 10 great of a metric of necessarily illumination for
- 11 a space, but yet nonetheless if you look in the
- 12 IES Handbook, what are we using? We're using
- 13 illumination. What are we using in the various
- 14 RPs that also form the basis of the California
- 15 Energy Efficiency Standards? We use
- 16 illumination. It's an imperfect metric. Should
- 17 it be equivalent to your illuminants? Should it
- 18 be some other kind of metric? You know, this
- 19 kind of discussion has been going on forever.
- Now, related to LEDs, yes, there have
- 21 been people working on alternate metrics and, you
- 22 know, as an example, there was a paper written by
- 23 Yoshio Ono of NIST and Wendy Davis where they go
- 24 through the benefits of CQS versus CRI, and most
- 25 of the discussion is around color mixing LEDs.

- 1 And if you go to the end of that paper which, by
- 2 the way, I sent my comments to the IES, I have
- 3 not received, even though I'm a member, have not
- 4 received a response yet. But if you actually
- 5 look through this paper, what you find is that
- 6 when they look at the comparisons between CRI and
- 7 CQS, phosphor type LED products, the CQS and CRI
- 8 are within two points of each other. So, you
- 9 know, all of this discussion about how imperfect
- 10 CRI is, is something that is related to color
- 11 mixing LEDs, which are a tiny fraction of the LED
- 12 market. And I would be interested in Mr. Lien,
- 13 if he had a comment in response to that. Thank
- 14 you.
- MR. RIDER: Thanks, Jon. Okay, so back
- 16 to folks in the room. Does anyone in the room
- 17 care to comment? Go ahead, Noah.
- 18 MR. HOROWITZ: Noah Horowitz with NRDC.
- 19 This discussion I find very interesting. I think
- 20 there's broad consensus CRI isn't a perfect
- 21 metric, but it is what we have today and I think
- 22 most people in the room would agree, you don't
- 23 want to have products that are CRI 40 or 50,
- 24 regardless of how flawed it is.
- 25 So we need to set, in my opinion, some

- 1 floor. Is it 80, 82, 84, 86? More information
- 2 will inform that. Combined with an R9, I think
- 3 we're doing a pretty good job.
- 4 Otherwise, I think the CEC has two
- 5 choices, they do nothing on color because of this
- 6 dueling Standards conversation which I think
- 7 would be a disservice, and then we're allowing
- 8 the really bad products, the really really lowest
- 9 CRI despite it's potential flaws as a test
- 10 method, do nothing in color. Or, should the CEC
- 11 wait one, three, five years for these Standards
- 12 bodies to reach consensus, and there will
- 13 probably be multiple Standards, I don't think
- 14 that's the right thing either.
- So it's my opinion you move forward with
- 16 what you have and let's just figure out what the
- 17 right level is that's sufficient to remove those
- 18 really poor performing products and encourage the
- 19 others to move forward.
- MR. RIDER: Thank you, Noah. And I would
- 21 just like to remind everybody that there's no
- 22 proposal to require 90 CRI in the staff report,
- 23 and I don't think on the STDLs there's any
- 24 requirement for CRI, although there's certainly
- 25 the IOUs suggested that and other folk are

- 1 suggesting that there should be. But just
- 2 reminding what's in the proposal.
- MS. GONZALEZ: Hi. This is Amada
- 4 Gonzalez with Energy Solutions on behalf of the
- 5 California IOUs. I just wanted to respond to
- 6 Aaron Feit's comment on the phone. We do
- 7 recognize that there are not many products that
- 8 currently meet 80 lumens per watt, in fact, the
- 9 average lumen per watt efficacy of STDL Lighting
- 10 Facts products is about 60 lumens per watt, but
- 11 all of our analyses suggest that 80 lumens per
- 12 watt at higher CRI and lumen output and beam
- 13 angle is achievable by 2018. So that's a
- 14 forecast. Thanks.
- MR. RIDER: Okay, thank you. Anybody
- 16 else in the room? Go ahead and approach the
- 17 podium. Please remember to state your name and
- 18 affiliation.
- MR. MCGARAGHAN: Hi. Mike McGaraghan
- 20 here speaking on behalf of the California IOUs.
- 21 Thanks for having us here today. I think we will
- 22 have additional comments in the afternoon after
- 23 we go through the LED quality portion. But since
- 24 we have started some of that discussion here, I
- 25 wanted to chime in on a few things.

1	First	οf	all,	iust	out	οf	the	gates	vou

- 2 mentioned that the staff proposal does not have a
- 3 90 CRI requirement in it. The IOU proposal does,
- 4 and the proposal that was submitted in July of
- 5 2013, had a proposed requirement of 90 CRI across
- 6 the board and that is still our recommendation to
- 7 the Commission.
- 8 There have been some comments about the
- 9 accuracy, the validity of that metric, and I just
- 10 wanted to reiterate that the metric does improve
- 11 as it gets stronger, so the way it works is it
- 12 averages eight sample colors and to achieve a
- 13 score of 90, it's extremely difficult for any one
- 14 of those colors to perform at a very low level.
- 15 So the lower you get, if you go to 80, or down to
- 16 70, or down to 60 it becomes easier and easier to
- 17 game the metric. So I think that also speaks in
- 18 support of the Commission's proposal to require a
- 19 minimum of 75 for every sample between R1 and R8.
- 20 We definitely encourage that approach.
- 21 The other thing I wanted to address
- 22 briefly was a comment made via chat by Jim Gaines
- 23 and mentioning that LED adoption is outpacing CFL
- 24 adoption, or I forget exactly how he phrased it,
- 25 LED adoption, improvement to adoption rates.

- 1 I think that's a really interesting comment and
- 2 I'd like to kind of dive in with him on which
- 3 numbers he's looking at and how that came about,
- 4 but CFL adoption once upon a time was looking
- 5 very promising, it was skyrocketing in the mid-
- 6 2000's. It went from about zero percent to about
- 7 25 percent very quickly and it was a great time
- 8 for the energy efficiency industry, for the
- 9 lighting industry, everybody was very excited
- 10 about that. And then it plateaued. So I don't
- 11 think what we're seeing with LEDs is
- 12 substantially different. We've seen huge
- 13 increases in LED sales over the last year to two
- 14 years, that's for sure. But what we're talking
- 15 about is going from a quarter percent up to a
- 16 percent, or a percent up to two percent, and so
- 17 those look like huge jumps in LED adoption rates,
- 18 but they're not dramatically different than what
- 19 we saw with CFLs initially when CFL prices came
- 20 below \$10.00. So that's really what we're
- 21 talking about here, we're not talking about the
- 22 initial sales for those early adopters and those
- 23 adoption rates, we're talking about down the line
- 24 when we really get prices down below eight, six,
- 25 five, four dollars, what happens then? Can we

- 1 convert the rest of the sockets, not just the
- 2 first 10, 20, 30 percent of them? And as I
- 3 mentioned, we'll have more comments this
- 4 afternoon.
- 5 MR. RIDER: I have a comment here --
- 6 thank you -- I've got a comment here on the chat.
- 7 It's not addressed to you, I'm just going to read
- 8 it: "Anecdotally, one hears complaints from
- 9 consumers about LED color," oh this is from Jim
- 10 Dakin, "...do we really understand the concerns?
- 11 Some of this could be purchasing the wrong color
- 12 temperature, some of this could be the absence of
- 13 familiar incandescent warm dimming." So I guess
- 14 the point there is that there are several ways
- 15 you could be unsatisfied with the color of the
- 16 lamp. Anybody else in the room? I'll take you
- 17 first, Joe, and then Mazi after.
- 18 MR. COOK: Keith Cook from Philips. Just
- 19 responding to Mike's comment, I actually have the
- 20 chart that Jim Gaines was referring to, and it
- 21 was presented before, I believe. And what it
- 22 shows is that years after market introduction,
- 23 the CFLs after six years on the market had only
- 24 reached a penetration of less than one-tenth of
- 25 a percent. LEDs, on the other hand, after six

- 1 years have already achieved over four percent
- 2 according to DOE data. So that's the huge
- 3 difference from --
- 4 MR. RIDER: You said that's a graph that
- 5 you've already seen?
- 6 MR. COOK: Excuse me?
- 7 MR. RIDER: I can pull up the graph just
- 8 so that everyone can follow along. It's in which
- 9 presentation?
- MR. COOK: This is one that we presented
- 11 last time.
- MR. RIDER: Oh, okay, never mind then. I
- 13 don't have it here, then. Thanks. Sorry. I
- 14 just wanted to share that graph. Mazi? Thanks,
- 15 Keith.
- MR. SHIRAKH: Mazi Shirakh, CEC staff. I
- 17 was going to build on Mike McGaraghan's comments
- 18 on CRI. I know he mentioned that their proposal
- 19 is a CRI that's based on the eight color palette
- 20 that each one of them has to meet 75 percent or
- 21 better. And my question is, if we meet that
- 22 requirement along with R9 50, is there any
- 23 evidence that that metric, that CRI with R9 a
- 24 metric are meeting those requirement are flawed
- 25 in rendering the true colors?

- 1 MR. RIDER: I think anything less than
- 2 100 is technically supposed to be flawed
- 3 somewhat, but --
- 4 MR. SHIRAKH: Yeah, but is it, I mean, of
- 5 all the various ways of determining what the good
- 6 color rendering is, is there any other metric
- 7 that's superior than having those requirements
- 8 along with --
- 9 MR. RIDER: I think Michael is itching to
- 10 answer that question, so I'll let him.
- 11 MR. SIMINOVITCH: I mean, both IES and
- 12 CIE are actually working on exactly what you just
- 13 said. And the original construct was one through
- 14 eight. We added in nine and the CIE is now
- 15 looking at really broadening the palette samples.
- 16 Before they used to do these things physically,
- 17 so the idea is you would look at these color
- 18 samples and you'd make comparisons. So it was a
- 19 very laborious, long process. But now with
- 20 computation techniques, you can take spectra and
- 21 you can take digital information, and you can
- 22 very quickly look at an infinite number of color
- 23 samples.
- Now the question is, is one of expense,
- 25 convenience, etc., but if you use CRI and you use

- 1 R9, a good value for R9, it's a probability
- 2 function. If you get 90+ CRI with a good R9,
- 3 it's almost impossible to have a challenged light
- 4 source. And everyone in the industry agrees with
- 5 it, every single person in the Color Committee
- 6 today agrees with that, okay? Everyone.
- Now, the issue is that, well, where do
- 8 you cut this off? Do you cut it off at R10?
- 9 R15? R20? R100? And so one of the leads in the
- 10 CIE Committee is advocating for a very large
- 11 number of color samples because you can do it
- 12 computationally, and that's starting to gather
- 13 more favor.
- Now the IES and the CIE are working
- 15 collegially on this. Now, the existing or the
- 16 future standard, is it going to be CRI? It's
- 17 going to be some type of CRI construct. It's
- 18 going to expand. It's not like this is a flawed
- 19 construct, what it is is an incomplete construct.
- 20 So you start with what you've got, and R8
- 21 everybody knew was not full. R9? Pretty good.
- 22 R10? R20? R100? Better and better. So if you
- 23 look forward 20 years from now you will find CRI
- 24 right in the middle of this, but it will just be
- 25 fuller, it will be fuller and more complete.

- 1 MR. SHIRAKH: So we could wait 20 years,
- 2 but I think we don't have 20 years, and I'm
- 3 talking about right now, I guess. Winston
- 4 Churchill said Democracy is the worst form of
- 5 Government except for another form of Government.
- 6 I mean, we have what we have and we have two
- 7 rulemakings going, Title 20 and Title 24, and
- 8 we've got to base this on something. Is there
- 9 anything better? It sounds like there's not.
- 10 MR. SIMINOVITCH: Right now, you've got a
- 11 beginnings of a foundation. So our suggestion
- 12 and the case team's suggestion was you start with
- 13 CRI plus R-R9 as the beginning, okay, with the
- 14 idea that in the future it will move forward. It
- 15 is impossible with CRI and R-R9 to have a
- 16 challenged light source.
- MR. SHIRAKH: That's the answer I was
- 18 looking for. Thank you.
- 19 MR. SIMINOVITCH: That's the question you
- 20 need. And, in fact, all the Color Committee
- 21 folks will tell you this from the scientific
- 22 side, will tell you that you're not going to go
- 23 wrong there. And so the naysayer side of this
- 24 are, 1) the folks that are selling 80 CRI from
- 25 Energy Star are trying to protect that industry,

- 1 okay? So you're hearing sort of inaccurate
- 2 information from that side. So the idea is you
- 3 start with what you've got, but allow it to grow
- 4 because, they're absolutely right, it's
- 5 incomplete, but it could be added to
- 6 incrementally as we go through.
- 7 MR. RIDER: Joe, sorry, I accidentally
- 8 called Keith you earlier, but now really this
- 9 time, Joe.
- 10 MR. HOWLEY: Okay. Thanks, Ken. Three
- 11 comments. I guess I have to say one thing about
- 12 color and then two unrelated color comments. On
- 13 the color side, we're all arguing that you have
- 14 to have a certain level to get good color, but
- 15 what we found is that actually isn't true, we
- 16 have some light sources that are in the high 70's
- 17 that people believe, if they look at them,
- 18 provide a better color appearance than products
- 19 over 90. And so there's a lot of things you can
- 20 do within the, let's say, over 80 space to create
- 21 good color quality. All it does is when you move
- 22 this higher is remove the flexibility for
- 23 manufacturers to create a variety of different
- 24 pads for good color.
- I agree that when you're down in the 40's

- 1 and 50's, as somebody mentioned that's pretty bad
- 2 color, but when you're up at this higher range,
- 3 there's different ways manufacturers could
- 4 approach that to provide different color
- 5 appearances. CRI is not perfect, which is why
- 6 you can get very good color lamps that are even
- 7 in the high 70's, that people view are better
- 8 than lamps over 90. That's all mentioned with
- 9 the CRI.
- 10 With regard to the other two comments,
- 11 one of them is addressing a labeling proposal.
- 12 State labeling proposals are very problematic for
- 13 national manufacturers of products. We cannot
- 14 control distribution, therefore we need one label
- 15 that we put on all products sold throughout the
- 16 country. We can't have state-by-state labels.
- 17 We can't control distribution to that level.
- I would suggest if somebody wants the DOE
- 19 lighting facts label modified in some way that
- 20 they work with DOE to propose changes or
- 21 additions to that label so that we could have one
- 22 federal label. But a state label that is
- 23 different than a federal label, especially if
- 24 they directly conflict, so you can't meet both at
- 25 the same time, would be very problematic from a

- 1 national manufacturer's standpoint.
- 2 And then the last comment, when I'm
- 3 reading the report I notice that it mentioned
- 4 several backward compatibility issues when
- 5 dealing with MR 16 lamps and it was brought up
- 6 already about dimming systems, there are many
- 7 many different types of dimming systems out there
- 8 today, many different circuits. EPA looked at
- 9 this for A line products a year or so ago and
- 10 found there was really no way to address backward
- 11 compatibility issues. All you can do is address
- 12 forward compatibility issues. So it would make
- 13 some sense perhaps with the Title 24 Standard,
- 14 when we're talking about basically forcing
- 15 everyone to an MR 16 type of product, because you
- 16 could get a dimmer that works well with MR 16s,
- 17 you could make sure that system works. But you
- 18 are introducing lots and lots of problems onto
- 19 the market if you try to do this in a backward
- 20 compatibility way.
- 21 In looking at the Standard, many of these
- 22 older systems need halogen products to work, but
- 23 the question I have is what halogen products
- 24 would be left with the proposed standard, if
- 25 somebody simply could not get an LED system to

- 1 work, how are they supposed to get halogen
- 2 products? I don't think that has been addressed
- 3 in the proposal and I think more discussion has
- 4 to occur in that area. Thank you.
- 5 MR. RIDER: Harinder, did you want to
- 6 address that? Or should we go to the next
- 7 person?
- 8 MR. SINGH: No, I think go to the next
- 9 person.
- MR. RIDER: Go ahead, Keith.
- 11 MR. COOK: Keith Cook with Philips. I
- 12 think that all of this discussion on CRI is
- 13 interesting, but I think we're missing the point.
- 14 I think unfortunately that going forward
- 15 California may end up harming themselves more
- 16 than helping themselves. And simply the fact
- 17 that they're going to be carving out unique
- 18 products to their market, and although California
- 19 is a very large market, it's like 12 percent, I
- 20 think, of the total U.S. market, even if I say
- 21 it's 20 percent, if I have finite resources,
- 22 which I do, I'm going to design a new product;
- 23 I'm going to design for the 80 percent market,
- 24 period. And then when I have time available,
- 25 I'll come back and pick up that 20 percent. But

- 1 what's going to happen going forward is
- 2 California is always going to be lagging the rest
- 3 of the country as far as new product introduction
- 4 is concerned if it has to meet these new
- 5 requirements. And what are you getting for that?
- $6\,$ I mean, to me the 80 has already proven itself as
- 7 being a very good number. Energy Star has
- 8 adopted it, Philips went through and developed
- 9 and won the L prize, that was at 94 CRI, an
- 10 outstanding product. We came back with a product
- 11 that was almost identical to it that was 80+ CRI,
- 12 and never had a single one returned for a color
- 13 quality problem, not one. So what are you
- 14 getting for this 90 CRI over an 80 product?
- 15 Slower market adoption because it's more
- 16 expensive? Less efficacious? I just question
- 17 it.
- MR. RIDER: Thanks. Amanda?
- MS. GONZALEZ: Yes, this is Amanda
- 20 Gonzalez with California IOUs. I want to address
- 21 Joe's comment on backward compatibility. I think
- 22 you stated that backward compatibility was
- 23 impossible and that we should be focused on
- 24 forward compatibility, and I completely disagree.
- 25 We've been speaking with both lamp manufacturers,

- 1 as well as manufacturers of chips and drivers,
- 2 and they are aggressively working on chip, driver
- 3 and lamp design that can work in a plug-and-play
- 4 scenario for the replacement retrofit market.
- 5 And I don't think anyone has proven yet that a
- 6 plug-and-play replacement lamp scenario is
- 7 impossible.
- 8 MR. SINGH: I'd like to respond to Joe's
- 9 commentary to the halogen lamp. I know the LED
- 10 lamps are comparable to it, they have the angle
- 11 as well as the efficacy and, you know, all the
- 12 attributes. So why somebody would want to have a
- 13 halogen lamp when high efficacy lamps are
- 14 available? So it's just something that we --
- MR. RIDER: Well, I forgot what your cost
- 16 -- how much is the savings on that?
- 17 MR. SINGH: Yeah, it saves -- it drops
- 18 the energy consumption from \$15.00 to \$2.80, so
- 19 it's a 70 or 80 percent energy savings. Why
- 20 would somebody would go and spend money on
- 21 something and then put a lamp in there that will
- 22 consume more energy and also cost them more in
- 23 terms of energy consumption?
- MR. RIDER: Go ahead.
- MR. HOWLEY: So there are so many old

- 1 systems out there, and EPA discovered this when
- 2 they were trying to come up with a single system
- 3 for dimmability looking at A line LED lamps and
- 4 dimmability on existing dimmers, they found that
- 5 it was impossible to design a product that met
- 6 and worked on all these dimming systems properly.
- 7 And I notice in your proposal, you said, well,
- 8 consumers can keep buying different products
- 9 until they get one that works right, but these
- 10 are very expensive LEDs, and I don't think
- 11 anybody in this room would think it would be
- 12 reasonable for a consumer to purchase an LED
- 13 product over and over again from different
- 14 manufacturers, hoping vainly to try to find one,
- 15 just one that might work on their system, like
- 16 dim properly might work properly. That is a very
- 17 unreasonable expectation for people out there
- 18 with existing halogen systems.
- 19 The other thing in terms of
- 20 compatibility, right now they're suggesting, or
- 21 DOE's Caliper Report suggests about 10 percent of
- 22 the people have tried and are using MR16 LED
- 23 lamps, so they do work in applications, but they
- 24 certainly aren't working well in all
- 25 applications, otherwise there would be higher

- 1 penetration plus they cost a lot more, which is a
- 2 major issue right now.
- 3 And then finally, from a light
- 4 distribution standpoint, the Caliper Report said
- 5 that, of the MR16 lamps available today, none of
- 6 those products produced the same lumen output and
- 7 the same center beam candlepower of a 50 watt
- 8 halogen MR16. And although they claimed to
- 9 replace the 50 watt halogen MR16s, most of them
- 10 had lumen output and center beam candlepower that
- 11 was lower than a 35 watt halogen MR16 lamp. And
- 12 so it still has a ways to go, and certainly I
- 13 think going to ADLPW is wishful thinking, but
- 14 we're certainly not ready there today. Today we
- 15 don't even have an MR16 that meets a 50 watt
- 16 MR16. They're working on it, they're improving
- 17 it, but it is going to take a while to improve
- 18 this and going to 80 lumens per watt is just too
- 19 fast, too far. Thank you.
- MR. SINGH: Amanda, do you want to
- 21 respond?
- MS. GONZALEZ: This is Amanda Gonzalez
- 23 with the California IOUs. We conducted some
- 24 testing with the CLTC over the summer on LED MR
- 25 replacement lamps for Small Diameter Directional

- 1 Lamps, and we found that some of the lamps were
- 2 able to meet 50 watt equivalency in terms of
- 3 center beam candlepower and beam angle using the
- 4 Energy Star tool. So we have shown that in
- 5 today's times we are meeting 50 watt equivalency.
- 6 And I'd like to remind stakeholders in the room
- 7 that we're proposing a Standard to be effective
- 8 in 2018 which is over three and a half years out.
- 9 MR. HOROWITZ: This is Noah again from
- 10 NRDC. I want to respond to Joe's last point that
- 11 you can't find today MR16s that are as bright as
- 12 the old 50 watt bulbs. That might be true today,
- 13 but again, as Amanda just pointed out, we're
- 14 looking at the standard in 2018. If we were
- 15 having this discussion a couple years ago, LEDs
- 16 aren't going to be able to replace the regular
- 17 everyday light bulbs, they can't give off more
- 18 than 800 lumens. Now we have the 75 watt
- 19 replacement at around 1,150 lumens. The 1,500+
- 20 lumen A-lamp is already there. Why is this
- 21 happening? LEDs by themselves are becoming more
- 22 efficient, there's a strong trajectory towards
- 23 increased efficiency, and we're going to blow out
- 24 of the water the 80 lumen per watt number many
- 25 years from now. I agree, 80 LPW might be

- 1 challenging for the high CRI lamps, and I think
- 2 we should explore further the proposal we heard
- 3 from the representative from Soraa if there's a
- 4 way to still get past today's halogen and HIRs
- 5 into LEDs in all flavors. Is the number 80 LPW
- 6 or 70? We can have some discussion on that, but
- 7 I disagree fully that we're not going to have a
- 8 full palette of LEDs at all the various light
- 9 points. Thank you.
- MR. SINGH: Randall.
- 11 MR. HIGA: Hi, Randall Higa, Southern
- 12 California Edison. I want to speak more from my
- 13 former job and that was when I was specifying
- 14 lighting for a mechanical electrical plumbing
- 15 engineering firm. And you know, this goes back
- 16 35 years and even before that when I worked in a
- 17 camera store, I sold things like slide projector
- 18 lamps, so going back even more than 35 years.
- 19 But once I started getting involved with lighting
- 20 specification and saw the MR16s for the first
- 21 time, I said, hey, these are very similar
- 22 technology from the projector lamps that I used
- 23 to sell back even before that. And the customers
- 24 we had that wanted the MR16 lamps, wanted a
- 25 certain type of light, certain quality, beam

- 1 angle, you name it, but more importantly it was
- 2 the light quality, and that product from my
- 3 perspective as a lighting designer remains sort
- 4 of in that niche product category for display
- 5 lighting, accent lighting, not so much for
- 6 general lighting that you may see more so in,
- 7 say, residential applications, which personally
- 8 speaking may not be the most appropriate use of
- 9 it, but the fact is that's what it's used for
- 10 today.
- 11 But the lamp, that product category, I
- 12 believe is still important for that initial
- 13 application of good quality display lighting,
- 14 accent lighting where colors are important, etc.
- 15 etc. And because there is no, say, fluorescent
- 16 incumbent technology, we're jumping from mostly
- 17 halogen to LED here. So I think the expectation
- 18 is going to be much higher for the Small Diameter
- 19 Directional Lamp than, say, an A-Lamp where there
- 20 was that expectation of higher quality.
- 21 So with that in mind, I would tend to
- 22 support a very high quality minimum standard,
- 23 what everybody is talking about in terms of CRI
- 24 90, R9, but also would not want to have an
- 25 efficacy level that would exclude even beyond 90.

- 1 So I want to make sure from a Lighting Specifier
- 2 standpoint that we still allow, or have some way
- 3 to allow for, say, 94, 95 CRI SDDL products in
- 4 the marketplace. Thank you.
- 5 MR. RIDER: Thank you. We've got a
- 6 comment written here. I'm going to read it out
- 7 loud. It's from Richard Greenberg and these are
- 8 his words: "I just want to mention that the CRI
- 9 issue is different from SDDLs than for other
- 10 lamps because of the high proportion of
- 11 installations used for display and car sensitive
- 12 illumination such as for artwork and colorful
- 13 products. There would be a 20 percent decrease
- 14 in CRI from the 100 percent of users where 100
- 15 percent of users are accustomed to. That is one
- 16 reason to favor high 90+ CRI for SDDLs.
- 17 MR. SILLERIS SMITT: This is Willem
- 18 Silleris Smitt from Soraa. The Caliper Report
- 19 from DOE mentioned lumen equivalence of MR16s, so
- 20 it was a little bit confusing. And it's true
- 21 that 50 watt halogens easily go up to 800 lumens.
- 22 You can also find a 50 watt halogen of 500 lumen.
- When you look at those 800 lumen, 50 watt
- 24 halogens, especially when you go the narrow beam
- 25 angles like 10 degrees, you will find that 40

- 1 percent of the lumens can be outside the beam
- 2 into a zone that is called "spill light" where
- 3 it's 10 percent, its less intensity at angles of
- 4 spill light is less than 10 percent of the center
- 5 intensity. So when I remind myself of the
- 6 meeting we had here last year, invitation to
- 7 participate, there was a big discussion about
- 8 field lumens, beam lumens, etc. I think that was
- 9 the backdrop of that discussion, lumen is
- 10 confusing, and when we talk about directional
- 11 lamps, that's why DOE created an excellent center
- 12 beam candlepower tool. We recommend that that
- 13 center beam candlepower is used when we talk
- 14 about equivalence, not the lumen output of a
- 15 directional lamp.
- 16 Also, we think that lumen and lumen port
- 17 is a reasonable proxy for describing efficacy of
- 18 directional lamps because if you go down to
- 19 center beam candlepower, it gets very confusing
- 20 because the center beam candlepower of the lamp
- 21 is only meaningful to talk about in the context
- 22 of its beam angle. So in summary, lumen is not a
- 23 good metric for equivalence, for directional
- 24 lamps. Lumen port can be a reasonable metric for
- 25 efficiency.

- 1 MR. SINGH: Thank you. Anymore comments?
- 2 Yes, please.
- 3 MR. CHEN: Hi, this is David Chen from
- 4 Jade Sky Technologies again. I just wanted to
- 5 make a comment in regard to backward and forward
- 6 compatibility. So I want to clarify that
- 7 backward compatibility today exists, it is
- 8 possible with technology, and it can be done at
- 9 the same cost point. So I take issue with
- 10 thoughts that we may give up on this. The fact
- 11 is that my company has already demonstrated time
- 12 and time again after testing with over 100
- 13 different types of dimmers a technology that
- 14 enables full compatibility with all dimmers.
- 15 That's a big statement.
- 16
 I understand for MR16 it is more
- 17 challenging because the lower power levels, the
- 18 smaller size, all of that is completely true. So
- 19 if we're limiting the comment to MR16, or Small
- 20 Diameter Lamps, then yes, there are still more
- 21 challenges before us, but we're working on that
- 22 as well and we're making very very good progress.
- 23 So my only point is that let's not give
- 24 up on it in this room and beyond this room, I
- 25 think the technology as it comes from incredible

- 1 innovation in this very spot in Northern
- 2 California is quite incredible, so let's not
- 3 assume just because we haven't seen it before
- 4 that it doesn't exist. And forward and backward
- 5 compatibility are incredibly incredibly important
- 6 to user adoption because at the end of the day we
- 7 don't want to just buy a replacement lamp that we
- 8 could just put back in, right, as I said, my mom
- 9 just wants a replacement lamp that works with any
- 10 dimmer in any wall, and she's not going to go rip
- 11 it all out just to make it work, right? And the
- 12 fact is, because the technology actually exists,
- 13 it isn't a pipedream. We can do this already.
- 14 And this is why I carry around demonstrations, we
- 15 have innovations that basically mimic an
- 16 incandescent light bulb, so anything where an
- 17 incandescent light bulb can work on a dimmer, we
- 18 can do it despite constant current LED
- 19 requirements. It seems amazing, but I just want
- 20 to make sure people understand this technology
- 21 exists. Thanks.
- MR. SINGH: Thank you. Two more comments
- 23 and then we need to wrap it up. Yes, Kosta.
- 24 MR. PAPAMICHAEL: This is Kosta
- 25 Papamichael again from U.C. Davis. I want to

- 1 respond to the 70 CRIs that was acceptable, etc.,
- 2 and again make sure that we all understand that
- 3 there is really a difference in measuring the
- 4 color fidelity of a light source from the color
- 5 preference of people. I can argue that I can
- 6 have a terrible CRI that makes the red meat look
- 7 good, and I can sell rotten meat for beautiful
- 8 meat. In that case, I consider that deception.
- 9 So here the effort that we are focusing on is not
- 10 to get the preferences of people on how red they
- 11 would like to see their meat or their clothes,
- 12 but on how accurate the colors that we look at
- 13 the food and the clothes compared to the way that
- 14 they would look outside or under an incandescent
- 15 bulb because of continuous spectrum. So let's
- 16 give the color rendering the fidelity level, the
- 17 level of accuracy. And the truth is that if we
- 18 compare any lamp with 100 CRI or 95 with 80 or
- 19 85, every single one of us will see the
- 20 difference in the color of the same object, so
- 21 that's what the color rendering is, it's
- 22 fidelity, not preferences. Thank you.
- MR. SINGH: Suzanne.
- MS. FOSTER PORTER: Suzanne Foster
- 25 Porter, Ecova, here on behalf of the California

- 1 IOUs Statewide Codes and Standards Team. I'd
- 2 like to respond to the comment regarding the
- 3 label proposal that we put forward today to help
- 4 consumers better understand Small Diameter
- 5 Directional Lamp characteristics.
- 6 The California Energy Commission has on
- 7 two occasions prior to this proposal created a
- 8 label for products that were not regulated
- 9 anywhere else in the U.S., or anywhere else in
- 10 the world, to help inform what the efficiency
- 11 level of that product was. The first was for
- 12 external power supplies and, as part of that,
- 13 they harmonized with the international community
- 14 to create a label that indicated the efficiency
- 15 level with a Roman numeral symbol, it's now used
- 16 internationally around the world to indicate the
- 17 efficiency level of an external power supply.
- 18 And California was successful in being a leader
- 19 to champion that label. It's now known very
- 20 widely in the community of the industry for power
- 21 supplies and widely used as a nomenclature for
- 22 how we talk about efficiency of power supplies.
- The second label that the CEC produced
- 24 was for battery chargers and that also is found on
- 25 products; both of these labels are compliance

- 1 labels which is different from what we're
- 2 proposing today, which is a consumer label.
- 3 However, there is sufficient precedent that the
- 4 California Energy Commission has created labels in
- 5 the past and they've been effective for compliance
- 6 purposes, and we feel like for this product it's
- 7 an opportunity to build on that precedent and
- 8 ensure that consumers of California have
- 9 information they need, and possibly lead the way
- 10 for what could be possible in other jurisdictions,
- 11 both federally and internationally. Thank you.
- MR. RIDER: Yeah, I'd just like to add on
- 13 top of that that we also have a history of taking
- 14 whatever we've adopted as a label in California
- 15 and advocating it to be a national labeling
- 16 standard, so that way we do have consistency.
- 17 And I also related to the manufacturer comment,
- 18 we do work to try to get any label -- most of the
- 19 labels we get here to be federal, and our
- 20 comments have been consistent in supporting one
- 21 cohesive national labeling program.
- 22 So I think that comment about red meat
- 23 kind of got me hungry. It's 1:00 here and so
- 24 we've got scheduled a break for lunch so we can
- 25 get some food.

- 1 And I just want to reiterate, everyone is
- 2 going to have a chance to submit written
- 3 comments, so this discussion is far from over and
- 4 we'll have another opportunity for discussion
- 5 after my presentation on the other half of this
- 6 staff report.
- 7 So get something to eat and we'll see you
- 8 back here in about an hour.
- 9 (Break at 1:12 p.m.)
- 10 (Reconvene at 2:15 p.m.)
- 11 MR. RIDER: All right, folks, it's around
- 12 2:0, so if you would go ahead and take a seat and
- 13 we'll get back to the show.
- So Jade Sky was nice enough to bring a
- 15 demonstration and so I thought maybe before we
- 16 all got too much back into the nitty gritty of
- 17 the regulations that maybe we would let them go
- 18 ahead and run through their demo. So please go
- 19 ahead.
- MR. CHEN: Thanks everybody for the
- 21 opportunity to show you a demo. I think a
- 22 picture is worth a thousand words and a live demo
- 23 is worth a thousand pictures, so I figure I'd
- 24 show what some of the main concerns are that we
- 25 have and that the end users have.

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- 2 operation from existing dimmable LED light bulbs
- 3 they can buy in the marketplace, these are all
- 4 purchased within the last few months. They
- 5 represent all of the major brands, I'm not going
- 6 to pick on any of them, in particular, but what I
- 7 want to highlight is that on the boxes they're
- 8 very clearly marked as dimmable, there's really
- 9 no mistake in it, they are all advertised such.
- 10 So all the bulbs that I'm showing here are all
- 11 advertised as dimmable and thus the concern about
- 12 how things are labeled is relevant.
- 13 And what I show here in this box is six
- 14 different phase-cut dimmers. These are very very
- 15 common, most of them are from Lutron which is the
- 16 predominant dimmer manufacturer here in the U.S.,
- 17 and I have a couple from Levitan, and one from
- 18 Cooper. It does demonstrate a whole range. As I
- 19 said, we test with 100 different types of
- 20 dimmers, obviously I can't bring 100 dimmers with
- 21 me, but these are some of the toughest ones and
- 22 some of the most common ones, including digital
- 23 type dimmers with controlled fade-out, fade-on,
- 24 the one on the end is an occupancy sensor dimmer,
- 25 as well, that has a detection for vacancy and

- 1 will shut off as a result. So what you'll see is
- 2 I will take these products that are out, you
- 3 know, that are being sold in the marketplace now,
- 4 and show you a variety of issues that go beyond
- 5 just AC flicker, ripple, it's very very bad. So
- 6 with that, I'll start.
- 7 So what I'll show you is problems located
- 8 at the dimmest end, right, so this is a very
- 9 common rotary dimmer style and you can see that
- 10 with a lot of the rotary dimmers when you go to a
- 11 very deep dimming level, it starts to flicker. I
- 12 think this is quite generally known and folks cut
- 13 off often times at the low end of the range,
- 14 maybe they don't go down to 20 percent or 10
- 15 percent because they don't want to see this sort
- 16 of bad behavior as it goes down to the deep
- 17 levels.
- 18 A second type of problem is what I'll
- 19 show her with this PAR 38 and this to me is
- 20 extremely annoying, it's not even that obvious
- 21 until you point it at a light screen, or it's
- 22 illuminating something while you're trying to
- 23 read. So what I'm showing is this, right in the
- 24 middle of the dimming range, so if I go higher to
- 25 the max using the Lutron Maestro Dimmer, you can

- 1 see it's more stable; if I go all the way to the
- 2 bottom, you can see a more dramatic effect. But
- 3 what you can see here by the level indicator,
- 4 although you can't quite make it out, is that
- 5 it's at a minimum brightness range, and this is
- 6 also a very very common problem. What's worse
- 7 than this, if you can believe it or not, is I
- 8 will now turn it off, it will fade to off, and if
- 9 I turn this bulb around, oh my God, it's still
- 10 on! This is impossible to turn off. This is an
- 11 instant return to the hardware store because,
- 12 remember, these dimmers are wired into people's
- 13 walls. So the only way you turn this off is to
- 14 unscrew the light bulb. That's completely
- 15 unacceptable. And this is the sort of thing
- 16 that's very hard to catch in legislation, in
- 17 testing, because nobody defines this precisely.
- 18 But for me, I would just be happy to see
- 19 something with a digital style dimmer, you really
- 20 have to be able to turn off and on and show basic
- 21 operation beyond even just flicker spec. This is
- 22 clearly a dead end for user experience.
- 23 So the final one I'll show has to do with
- 24 the fact that people say, well, okay, it's only
- 25 at the low end of dimming that you ever see these

- 1 flicker problems and such, well, that's not
- 2 entirely true either. So here what I'm showing
- 3 is that with a occupancy sensor dimmer, you can
- 4 get another completely different effect which is
- 5 really better described as strobing. This is
- 6 very very common, again, most of the bulbs out
- 7 there have some sort of bad behavior like this
- 8 where it outright just flashes. So probably this
- 9 sort of dimmer does end up on the compatibility
- 10 list, somewhere it says, "Okay, do not work with
- 11 this kind of dimmer." But again, I think
- 12 practically speaking it's really difficult to
- 13 expect end users to go look on those charts and
- 14 know what they have and be able to see this
- 15 before they buy it. So in most cases they buy
- 16 this, again, it's an instant return to the store.
- 17 So this costs manufacturers a lot of
- 18 money. It's not just about the end user
- 19 experience, but we have many many customers that
- 20 choose to adopt the Jade Sky driver because
- 21 they're getting burned by so many returns. As I
- 22 said, these are instant returns so there's an
- 23 added cost beyond just to build materials for
- 24 which we are already competitive, and so there's
- 25 really no reason why this sort of technology

- 1 can't be adopted.
- 2 So now that I've shown the bad, I do want
- 3 to take a moment, about a minute, just to show
- 4 the good. Again, this is the Lutron Maestro
- 5 Dimmer and so you can see this is our light
- 6 showing the technology that makes it possible
- 7 and, again, I'm going to dim down through the
- 8 whole range and I will step down slowly, slowly,
- 9 going through the mid-range, and I could get it
- 10 down to very dim levels, right, this is a digital
- 11 dimmer, it goes down through all of the steps,
- 12 and then what I'll do is turn it off and show you
- 13 that indeed it does turn off, so you can watch
- 14 the nice even fade to off, indeed it stays off as
- 15 it should. This is what every user expects at
- 16 the end of the day and it is very much possible.
- 17 Finally, I want to show that it is also
- 18 possible in MR 16s, the Small Diameter lights --
- 19 oh, I should not point this at you, that would be
- 20 a really bad idea, so I'll point away. So again,
- 21 thanks to Soraa for giving us the lamp heads for
- 22 these three lamps we're showing here. What we
- 23 did is we just added our driver to drive their
- 24 lamp heads, and what you can see is that not only
- 25 will it work with all of these, I'm not going to

- 1 go through all six, but trust me that it does
- 2 work with all of them, but what I wanted to
- 3 highlight in addition is that I can dim smoothly
- 4 down to what they call very deep dimming levels,
- 5 in fact, let's turn it around, can all of you
- 6 guys see that, that it's still on? Okay. Off.
- 7 It should come back on to the dim level that it
- 8 was on before. Again, this is stuff that we all
- 9 take for granted as users of light, that when
- 10 it's on the diming level that you last set it
- 11 for, it should come back into that light level
- 12 without having to turn it all the way up and then
- 13 slide it back down.
- 14 Then finally, one other thing, so the
- 15 last thing I want to show is that people say,
- 16 okay, you have three of these all sitting on the
- 17 same track; what happens, oh my God, if you
- 18 remove one of them, or two of them? Will it
- 19 behave the same way? Is this even possible?
- 20 Okay, check this out. Exactly the same dimming
- 21 profiles, smooth 100 to zero percent. It can
- 22 also on a single bulb go down to deep dimming
- 23 levels, no flicker, nothing. All right, so all
- 24 of this is possible, right? So to be fair, what
- 25 I will say is this is for convenience on a line

- 1 voltage track, which I believe from one of the
- 2 slides I saw was only 20 percent of the market
- 3 here in California, but nonetheless it was
- 4 easiest for us to hack together quickly.
- 5 We are also working on the low voltage
- 6 version of this, so for 12 volts, 24 volts, AcDc
- 7 where we have MLV transformers, ELV transformers
- 8 in our lab, so what we feel we can do, or have
- 9 already done with line voltage, PAR and A-Lamps
- 10 in terms of universal dimming compatibility, we
- 11 feel we can make really good progress on using
- 12 the same sort of technology to apply to the lower
- 13 voltage lighting systems, as well. So that's
- 14 essentially it. I appreciate the opportunity to
- 15 speak and we're happy to follow-up with anybody
- 16 who has questions at the end of this session.
- 17 MR. RIDER: Thank you. Thank you very
- 18 much for the demonstration. And now we'll move
- 19 on to the presentation now.
- 20 Welcome back everyone from lunch. We're
- 21 now in the second half of today's meeting, which
- 22 is on LED Lamps. So my name is Ken Rider, I was
- 23 in charge of writing this part of the staff
- 24 report and I'm the lead on this, so if you need
- 25 to contact me, here's my email and phone number.

1	So	what	do	I	mean	bу	LED	Lamps?	I	mean,
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- 2 that's a pretty broad term. So I'm specifically
- 3 talking about here are lamps that produce white
- 4 light and lamps that produce white light along
- 5 the black-body curve and the standardized color
- 6 correlated temperatures. And I'm talking about
- 7 lamps with certain base types, so medium screw
- 8 base, intermediate screw base, candelabra, GU-24,
- 9 and also some of the can retrofit kits. And I
- 10 put pictures here on the bottom so you can get an
- 11 idea. This one in the lower left is an A-Lamp
- 12 replacement, a medium screw base, this is a
- 13 candelabra, this is an medium screw base, and I
- 14 think this is one of those can retrofit kits.
- 15 There are over 600 million of these
- 16 sockets in the State of California in existing
- 17 buildings. The current stock and future
- 18 projection of lamps in these sockets are a
- 19 mixture of several technologies, so while this
- 20 regulation applies to the LED segment, there are
- 21 other competing technologies in these sockets
- 22 today, CFLs, halogens, incandescent, and right
- 23 now LED and halogens are particularly taking over
- 24 the A-Lamp market, and you can see that in things
- 25 such as NEMA's market share projections and

- 1 quarterly reports. You can see that those two
- 2 technologies are really taking over.
- 3 However, the trend towards Halogen,
- 4 particularly, is expected to come to an end in
- 5 2018 because of existing General Service Lamp
- 6 Standards in the State of California that would
- 7 require 45 lumens per watt starting in that year.
- 8 And current halogen technology lamps, I'm not
- 9 aware of any halogen that can meet those
- 10 efficacies. And that standard is based on EISA
- 11 and the backstop and early implementation of that
- 12 backstop.
- 13 So I went through kind of a complex
- 14 modeling exercise here combining all the facts
- 15 that I could find from DOE and from the IOUs and
- 16 from NEMA and everywhere I could find some
- 17 information, and then came up with an estimate of
- 18 what the market would look like with various
- 19 standards in play. You can see here the blue,
- 20 the incandescent is the classic incandescent lamp
- 21 is going out, but it never quite goes all the way
- 22 out because of some EISA exemptions for things
- 23 like three-way lamps.
- 24 Here is where EISA pushed traditional
- 25 incandescent towards halogen incandescent, and

- 1 you've seen that right now in the market and even
- 2 the NEMA projections show very high spikes in
- 3 halogen market share and A-Lamps. You also see a
- 4 market uptake of LEDs, which is what's happening
- 5 here, and CFLs have kind of been flat for years
- 6 and some say that a lot of initial LED sales are
- 7 eating at the CFL market, I'm not sure how much
- 8 that's going to be true in the future. And then
- 9 here in 2018 you see a sharp drop off of halogen,
- 10 that's modeling that 2018 45 lumen per watt
- 11 standard that I was mentioning.
- 12 Lots of people think, and this is
- 13 information from the U.S. DOE, lots of people
- 14 think that LED lamps are going to take over the
- 15 market. And the DOE suggests in this report that
- 16 in decorative lamps and GSLs, they are going to
- 17 take the whole market by 2030. Other markets
- 18 aren't exactly at the 100 percent, these are down
- 19 lights, so you can see that doesn't quite reach
- 20 the same height and incandescent reflectors hold
- 21 on the market space, particularly in residential
- 22 down lights, but you still see a very large
- 23 percentage of market shares being projected for
- 24 LED Lamps. So if DOE's predictions are correct,
- 25 they are the lamp of 2030.

1	I	attempted	to	model	what	that	meant	for
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- 2 energy consumption in the state, and so back here
- 3 in 2010, this is just a model for medium screw
- 4 base, this doesn't include decorative and
- 5 reflector lamps, but the A-Lamp basically was
- 6 consuming about 15,000 gigawatt hours back here
- 7 in 2010, and then these standards for improving
- 8 incandescent lights is bringing down the energy
- 9 consumption. And then this move in transition to
- 10 LEDs really brings it down. And you can see this
- 11 is quite a bit different; in 2010, you had 15,000
- 12 gigawatts, and then over here in 2029, we're just
- 13 above 5,000, so going from 15,000 to a little bit
- 14 above 5,000, and then this little blue line here
- 15 is the incremental efficiency expected out of the
- 16 LED standards that are proposed. So this blue
- 17 line here, this dark solid blue line, is just the
- 18 market transformation to LED. And then this
- 19 dotted blue line is the additional incremental of
- 20 getting a little bit more efficient with LEDs.
- Now, while this seems really small in the
- 22 scheme of things, a couple thousand gigawatt
- 23 hours is quite a bit of energy to be saved, it's
- 24 about on the order of 1-2 percent of the total
- 25 residential electricity consumption. So I don't

- 1 want to make it look too small, but it is small
- 2 compared to the whole market transformation.
- Now, if we get good LED market
- 4 transformation, and this is assuming I think
- 5 about 50 percent of the A-Lamp market goes
- 6 through LEDs, but you get a lot of the halogens,
- 7 people running through EISA exempt lamps. You
- 8 almost completely nullify the energy savings from
- 9 getting the LED lamps on the market if they don't
- 10 work right and people run to the EISA exempt. I
- 11 don't think this is a very likely scenario, but
- 12 it's a possibility, particularly if LEDs didn't
- 13 work well at all.
- In the grand scheme of things, this is
- 15 information taken from the 2009 RASS, Residential
- 16 Appliance Saturation Survey, and it shows the
- 17 breakdown of electricity in the average or
- 18 typical California home back in 2009. And this
- 19 whole section here, so lighting is a big deal in
- 20 the residential electricity market, it's about 22
- 21 percent back then. And this market
- 22 transformation to LED is going to make a big
- 23 difference in electricity consumption in homes.
- 24 And this white wedge is an estimate of how much
- 25 is going to be how much this last graph means

- 1 in terms of the pie of residential energy
- 2 consumption, it's huge. And it's consistent with
- 3 what AB 1109 expects from us, which Harinder ran
- 4 by earlier, it expects us to reduce residential
- 5 electricity consumption by 50 percent by 2020.
- 6 So this is in line with what is already actually
- 7 expected of us, but it's basically all going to
- 8 come from this LED transformation.
- 9 So Energy Commission staff proposed a
- 10 standard that includes metrics for both CRI and
- 11 efficiency and combines them into a single
- 12 equation. And the equations here on the screen,
- 13 it's three times the CRI plus efficiency, and
- 14 that's, how you calculate this compliance score.
- 15 And in Tier 1, that score has got to be 335 or
- 16 higher, and in Tier 2, it has to be 350 or
- 17 higher. And Tier 1 would be proposed to become
- 18 effective on January 1, 2017, and Tier 2 on
- 19 January 1, 2019.
- 20 This standard allows -- I'll get to a
- 21 graph of it later, actually maybe I'll just keep
- 22 it to that graph -- the proposal also has
- 23 absolute minimum, so you cannot have a
- 24 performance worse than a certain level 2, so the
- 25 manufacturers' tradeoff between efficacy and

- 1 color rendering index, it does have hard
- 2 minimums, and those also get a little more
- 3 stringent between Tier 1 and Tier 2. The Tier 1
- 4 requirement would have a hard minimum of 82 CRI,
- 5 and 55 lumens per watt, and again that would come
- 6 into effect on January 1, 2017. And the Tier 2
- 7 would have a hard stop at 84 CRI and 65 lumens
- 8 per watt, and again that would become effective
- 9 in 2019.
- In addition to CRI, staff is proposing an
- 11 absolute minimum rendering index for each
- 12 specific color, I think someone earlier mentioned
- 13 that there are eight colors. Well, CRI, the
- 14 overall CRI metric is an average of the scores of
- 15 all eight of those different individual color
- 16 tests. And I think a lot of reasons people
- 17 assume that customers will be unsatisfied with
- 18 low CRI lamps is because you get a particularly
- 19 low specific color, and so the 75 minimum is
- 20 meant to ensure that there's no single color that
- 21 has a very very bad score. And it's kind of
- 22 along the same lines of what people were asking
- 23 for earlier in terms of an R9, it's just not
- 24 specific to red, it's across all the colors that
- 25 are tested.

1						
1	Also,	staii	1 S	proposing	to ha	ave the

- 2 color correlated temperature within four steps of
- 3 the black-body curve, that is to ensure that the
- 4 light is fairly white and it's consistent between
- 5 one lamp and another lamp, and so you don't get a
- 6 lot of variation in color temperature when you
- 7 buy two lamps and put them in the same fixture.
- 8 Staff is also proposing that
- 9 omnidirectional lamps meet the Energy Star Light
- 10 Distribution Requirements. Many LEDs on the
- 11 market, and particularly earlier in the market,
- 12 had this snow cone shape where not a lot of light
- 13 was going -- I don't know how to explain it, but
- 14 if this was the lamp facing down, not a lot of
- 15 the lamp would go upwards, and so with the
- 16 classic incandescent lamp the light does in, you
- 17 know, a sphere around the whole bulb, and it
- 18 doesn't require exactly that same distribution,
- 19 but it does set a minimum amount of light that
- 20 goes in all directions, so that way people who
- 21 are expecting that omnidirectionality will get
- 22 that omnidirectionality.
- 23 So earlier I was mentioning that the
- 24 standard has hardstops and tradeoffs, so you can
- 25 see here visually what that looks like. Efficacy

- 1 is along the X axis here and CRI is along the Y
- 2 axis. Tier 1 is the green color and Tier 2 is
- 3 the blue color. These spots where the line is
- 4 vertical or horizontal are graphical
- 5 representations of the hard stop. And then you
- 6 can see if you have a really high CRI, you can
- 7 have a much lower lumens per watt than if you had
- 8 a very low CRI. And it allows manufacturers to
- 9 target to different levels if they so choose.
- 10 One of the problems with mandating just a
- 11 hard minimum would be to favor one end versus the
- 12 other. This proposal instead kind of tries to
- 13 move the whole market forward, whether you try to
- 14 make a high CRI lamp with the lower efficacy, or
- 15 whichever you want to target you can figure out
- 16 what CRI level you want to design to and you just
- 17 have to meet the appropriate efficacy at that
- 18 point.
- 19 So there's also, many of you are probably
- 20 aware of the California Quality LED
- 21 Specification, and so I just wanted to take a
- 22 moment to compare what mandatory standard, like
- 23 the one that the staff is proposing, is compared
- 24 to the LED specification. So the staff proposed
- 25 regulation would set a baseline or the floor of

- 1 all products that would be available on the
- 2 California market for LEDs, whereas the
- 3 California Quality LED specification encourages
- 4 the higher end of the market and tries through
- 5 incentives and prestige encourage the real high
- 6 end of the market.
- 7 The staff proposal would be mandatory,
- 8 manufacturers would need to comply with it in
- 9 order to be sold. The quality spec is voluntary,
- 10 it's not a barrier to market entry. The staff
- 11 proposed regulation focuses on efficacy or
- 12 efficiency in energy savings, and has very
- 13 minimal amounts of quality in it, whereas the LED
- 14 quality, the California Quality LED Specification
- 15 almost exclusively focuses on quality and has
- 16 very little, if any, meaningful efficiency in the
- 17 spec. Again, the regulation is necessary for
- 18 sales and the LED specification is tied to
- 19 rebates, so there's a lot of advantages to doing
- 20 it, but it's not necessary to sell on the market
- 21 in California.
- 22 Also in the staff proposal, the staff
- 23 proposed mandatory regulations support the
- 24 California Quality LED Specification, supports it
- 25 by setting higher efficacy standards, first of

- 1 all, which means that those quality LEDs will
- 2 save more energy, but it also supports it by
- 3 requiring certification and verification of the
- 4 claims of meeting the quality LED specification,
- 5 and I'll get into that in one minute.
- 6 One thing that the staff proposal doesn't
- 7 include is any kind of requirements on LED
- 8 durability. We received proposals to include
- 9 minimum performance standards for a number of
- 10 different durability metrics, including premature
- 11 failure rate, elevated temperature performance,
- 12 lumen maintenance and rapid cycling, and in
- 13 addition we received proposals to require minimum
- 14 warranty.
- 15 Staff is interested in hearing more and
- 16 getting more information about what the best
- 17 metric would be for lamp durability, and when I
- 18 say "best," I mean what is going to have the
- 19 biggest impact on consumer acceptance of LEDs,
- 20 which is really the goal for a minimum standard,
- 21 and what's going to have the least test burden,
- 22 and what are the incremental costs and relative
- 23 savings to making a minimum standard for any one
- 24 of these individual metrics, or a combination of
- 25 them.

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1	Staii	1 S	proposing	several	labeling	and

- 2 claim regulations, the first is dimmable and this
- 3 has already come up a few times today. To claim
- 4 dimmable, an LED has to be dimmable down to 10
- 5 percent of its full light output, so it's not all
- 6 the way down to five percent, which maybe that
- 7 demo had, but it has to be able to go fairly low.
- $8\,$ It must past a flicker test and currently the
- 9 staff hasn't -- we haven't proposed a flicker
- 10 test because there's an existing flicker test in
- 11 Energy Star, but there's also another flicker
- 12 test under development, and so we at this time
- 13 aren't proposing one over the other, and are
- 14 looking for feedback and written comment about
- 15 which one we should adopt.
- Now, if you meet these things,
- 17 particularly with an old phase-cut dimmer, then
- 18 you can claim dimmable, and that's it, the box
- 19 can say "dimmable." If you can dim and meet
- 20 these two requirements, you don't flicker and you
- 21 can go down to 10 percent, but you have to use a
- 22 specific kind of dimmer, then that information
- 23 has to be included along with the claim and also
- 24 instructions have to be included that tell the
- 25 consumer what the product is compatible with in

- 1 terms of dimmers.
- 2 Also, staff proposes some regulation
- 3 around incandescent comparisons on packaging and
- 4 marketing claims. To compare an LED with an
- 5 incandescent lamp, that LED has to have a color
- 6 correlated temperature of 3,000 K or less, which
- 7 is warm color, which is similar to the color of
- 8 an incandescent lamp, it must be dimmable, and in
- 9 the same sense as what I just discussed is
- 10 dimmable. It has to have a minimum lumen output
- 11 of 450 lumens, and that's for general service and
- 12 GU24s and kind of the reflector market, but for
- 13 intermediate and candelabra bases, it has to have
- 14 a minimum lumen of 200. And that's to avoid
- 15 lamps that are just really dim and claiming to be
- 16 something that they're not, they're just not a
- 17 replacement for an incandescent bulb because
- 18 incandescents in those sockets don't -- they
- 19 produce more light.
- 20 Also, claims of incandescent wattage
- 21 equivalencies must match the lumen outputs
- 22 contained in the current General Service
- 23 Incandescent Lamp Regulations. Basically in the
- 24 Regulations that exist for incandescent lamps,
- 25 100 watt lamp, a 75 watt lamp, a 60 watt lamp,

- 1 and a 40 watt lamp already have defined minimum
- 2 lumens and that's to sell as an incandescent, so
- 3 the proposal transfers those lumen minimums over
- 4 to the LED market, as well, and makes certain
- 5 that comparisons are indeed a comparable number
- 6 of lumens.
- 7 There's a few other labeling and claim
- 8 requirements. In order to claim that a lamp
- 9 meets the California Quality LED Specification,
- 10 it must certify to the Energy Commission that it
- 11 does so. And that gives the specification some
- 12 validation and it also creates a public list,
- 13 which was mentioned earlier, and a place for
- 14 people to find all the models of products that
- 15 would comply.
- 16 Also, a lamp that is certified with the
- 17 light output of less than 150 lumens for
- 18 candelabra bases, or less than 200 lumens for
- 19 other bases, must be marked as for decorative
- 20 purposes only. This is actually the only
- 21 labeling that would be mandatory if a
- 22 manufacturer were to produce a lamp that was very
- 23 dim, a "for decorative purposes only" label would
- 24 mandatorily need to appear on packaging and
- 25 labeling. And that's a pretty dim lamp. We have

- 1 a similar limit for the portable luminaire
- 2 standards. We have a regulation for LEDs that go
- 3 into table and floor lamps. We set a 200 lumen
- 4 minimum for that, so this number is consistent
- 5 with that one.
- 6 And so I thought I would bring a couple
- 7 demonstrations of what's on packaging and what
- 8 claims are being made today. You can see
- 9 dimmable is pretty common, so if these two lamps,
- 10 and this one, too, actually, all three of these
- 11 at the top claim to be dimmable. Now, in order
- 12 to keep that on the box just like that, you would
- 13 have to demonstrate that the lamp doesn't flicker
- 14 and can go down 10 percent on a standard phase-
- 15 cut dimmer. If it works with other dimmers, some
- 16 additional amount of information would need to
- 17 appear along with a claim of dimmability. You
- 18 can see, here is a comparison to an incandescent,
- 19 this would be subject to the lumen bin standard,
- 20 the 60 watt claim here and the 60 watt claim
- 21 here. So you can see it's pretty standard, the
- 22 claim and 40 watt replacement here, so it's
- 23 pretty common things to claim and to make sure
- 24 that, you know, the market isn't getting undercut
- 25 with really dim lamps and lamps that don't work

- 1 on dimmers, the staff is proposing these claim in
- 2 labeling requirements.
- 3 And it's really important, I just want to
- 4 emphasize why it's really important for lamps to
- 5 work with older dimmers, and it's because the
- 6 vast majority of California's building stock is
- 7 pretty '70s and the lighting controls in them are
- 8 probably almost as old as they are, and so I
- 9 think the majority of the market and the majority
- 10 of the dimmers out there are going to be old
- 11 ones, and so it's really important to make sure
- 12 that backwards compatibility is more important in
- 13 the next few years than forward compatibility
- 14 because I just showed a huge transformation in
- 15 the lighting market and DOE is predicting this
- 16 move to almost 100 percent LEDs and moving to
- 17 like 50 percent from one or two percent today.
- 18 And so that means all these lamps are going to go
- 19 into a bunch of really old dimmers, and so it's
- 20 very important to deal with it and important to
- 21 deal with it today and not tomorrow.
- 22 So are these proposed standards
- 23 technically feasible? Yes, they are. There are
- 24 lamps today on the market that can meet the
- 25 levels that I've described. A lot of the

- 1 improvements to LED efficiency come by improving
- 2 the LED package and the driver sometimes, I think
- 3 it's Philips and some other manufacturers
- 4 actually put the phosphors on the outside of this
- 5 picture here, so improving the phosphors there
- 6 would be important, then, too.
- 7 Eighty-four CRI lamps, which is the
- 8 mandatory minimum for color rendering index are
- 9 very common and widely available in the market
- 10 today. And so are 90 CRI lamps which are being
- 11 rebated right now, and we had a presentation
- 12 earlier about how many of those are.
- 13 This is a chart of Lighting Facts and
- 14 Energy Star Data. This is, again, medium screw
- 15 base only, and I'm focusing on medium screw base
- 16 because, I mentioned earlier, there were 600
- 17 million sockets, about two-thirds of those are
- 18 medium screw base lamps, and so these are medium
- 19 screw base. I think they're also omni-
- 20 directional. I think these are just A-Lamps.
- 21 And I put these lines conveniently for you to see
- 22 kind of this is where the 40 watt lamp is, the
- 23 second line is where the 60 watt lamp would be
- 24 equivalence, 75 and 100. On the Y axis is watts,
- 25 on the X axis is lumens, and these colored lines

- 1 are representing different various levels of
- 2 lumens per watt. And this red line here is about
- 3 the efficacy of a standard traditional
- 4 incandescent lamp. The second line is the 45
- 5 lumen per watt level which is comparable to the
- 6 EISA backstop. The purple line is 65 lumens per
- 7 watt, and the green line is 80 lumens per watt.
- 8 So you can see, you know, a lot of things meet 65
- 9 and a good amount meet better than 80 lumens per
- 10 watt. So there are a lot of efficient lamps on
- 11 the market today and, further, they're expected
- 12 to become much more efficient.
- 13 So this is, I think, real data as well as
- 14 some projection -- or, actually, this is all just
- 15 real data, but you can see over time, now the
- 16 real important one to look at here is the yellow
- 17 line, which is the efficacy. And this is
- 18 basically Caliper data starting from 2009 and
- 19 running up to Q3 of 2013. So you can see back in
- 20 2009, the data they had, LEDs were sitting around
- 21 40 lumens per watt, but it's on a pretty solid
- 22 upwards trend and over here in the third quarter
- 23 2013 it's heading towards 70. So it's not quite
- 24 there yet, you know, it's something like 65
- 25 lumens per watt, and this is the average. So as

- 1 you can see in the last graph, a lot of things
- 2 are 65 lumens per watt; not only are they there,
- 3 but they're on quite a nice upward trend on
- 4 efficacy. That is expected to continue, which
- 5 makes this all very feasible because the
- 6 technology just continues to improve and 80
- 7 lumens per watt, 65 lumens per watt, it's all
- 8 technically feasible.
- 9 But what about cost, right? So here is
- 10 also old data and projections at the same time of
- 11 where cost is, was, and where it's going to go,
- 12 and the projections show that cost is going down,
- 13 not only has it already come down quite a lot, I
- 14 think the 2011-2013 figures here are based on
- 15 real numbers, but it's expected to come down
- 16 quite a bit more in the future. So costs are
- 17 going down, and you would expect incremental
- 18 costs for improved efficiency and improved CRI to
- 19 also go down as these other costs go down. And
- 20 this information comes from manufacturers
- 21 themselves, this is from the Caliper and DOE
- 22 meeting with manufacturers and coming up with
- 23 what costs a lot for you to make -- why are LEDs
- 24 so expensive, what are you doing about it, and
- 25 they created a research and development roadmap,

- 1 and this is what they came up with which shows a
- 2 lot of reduced costs.
- 3 Staff and I think the IOUs, as well,
- 4 looked at trends in the marketplace: are people
- 5 paying a lot right now for additional lumens per
- 6 watt? Are they paying a lot for CRI? There's
- 7 not really a strong trend in the market between
- 8 efficacy and cost. There's also a lot of benefit
- 9 and tradeoffs from improving efficacy of an LED
- 10 light. When you use more efficient LED package,
- 11 you can use smaller, less expensive, less
- 12 powerful drivers, and you can also reduce the
- 13 cost of your thermal dissipation. So even when
- 14 LED packages increase cost, some of that is
- 15 recovered from other areas in cost in the lamp.
- 16 So in the end, staff compared the
- 17 incremental costs from the IOU Case Report, which
- 18 was basically the incremental costs of going from
- 19 standard CRI lamps to 90 CRI lamps, which was the
- 20 big improvement in their proposal, and it's also
- 21 a pathway to compliance in the staff's proposal.
- 22 If you had a 65 lumen per watt lamp with low CRI
- 23 and you up the CRI, that formula would give you
- 24 credit for that, and it is a pathway to
- 25 compliance.

- 1 Using the incremental costs from the IOU
- 2 Case Report, and they were different for each
- 3 type of lamp, you can see -- and these are LED to
- 4 LED savings, these aren't LED to Incandescent, or
- 5 CFL to LED, or any of these things, this is LED
- 6 to LED -- that the cost to benefit ratio is
- 7 pretty good, the lowest is 4.6. And even in a
- 8 residential setting, I assumed a use of 2.5 hours
- 9 per day here, and a lifetime of 25,000 hours, you
- 10 get payback in less than five years in the worst
- 11 case. And I think in this case it was less than
- 12 3, and in this case it was less than 4. So it's
- 13 pretty cost-effective, very cost-effective, to
- 14 comply with this standard.
- 15 The statewide savings are pretty large,
- 16 2,194 gigawatt hours per year are estimated to
- 17 come from these proposed regulations and, again,
- 18 that's only taking credit for LED to LED, and not
- 19 taking any credit for the market transformation
- 20 from CFL and Incandescent. That 2,194 gigawatt
- 21 hours per year translates to about \$351 million
- 22 per year, and that's using a rate of \$.16 per
- 23 kilowatt hour. And that electricity would also
- 24 reduce greenhouse gas emissions by the State of
- 25 California by .678 million metric tons per year,

- 1 which it seems small with that decimal point, but
- 2 that's a pretty big amount -- a million metric
- 3 tons is a big unit, so it's quite a bit of
- 4 greenhouse gas savings.
- 5 So we've got this proposal, it's
- 6 important to remember, you know, this is a pre-
- 7 rulemaking process, this is an opportunity to
- 8 take our ideas and our analysis and present it to
- 9 the stakeholders and we really -- the value of
- 10 this process is getting feedback from you guys,
- 11 so the next step is to hear from you now, today,
- 12 and also get comments in writing by October 29th.
- 13 We'll take those comments to heart and we'll look
- 14 at them and if there are really good points made,
- 15 we'll alter our analysis and we'll revise our
- 16 staff report.
- 17 And I want to emphasize, Harinder and I
- 18 are both available to discuss any questions you
- 19 have about the proposals or concerns at any time,
- 20 I mean, our phone numbers are on this
- 21 presentation, our emails, don't be shy about
- 22 reaching out because we want to hear from you.
- 23 Again, you can -- I forgot to change the
- 24 name here -- you can submit your information by
- 25 mail to the Dockets Office earlier in that

- 1 presentation was the email to dockets, as well,
- 2 and here is my contact again if you, well, at
- 3 least my email, to reach me. My correct
- 4 information, I believe, is in the first slide, so
- 5 maybe I'll end with where I started. So you can
- 6 reach me at any time at this number, not any
- 7 time, during work hours, during office hours, and
- I don't think we have any presentations,
- 9 so I think I'm going to go ahead to comments in
- 10 the room. Tuan, would you be kind enough to pass
- 11 out some cards? And again, we're going to take
- 12 comments in the room first and then I'll take
- 13 comments online. Tuan, did you get some of
- 14 those? Do you have some? No? Okay, well, I
- 15 have one, so Alex, if you wouldn't mind
- 16 approaching the podium?
- 17 MR. BOESENBERG: I'm Alex Boesenberg, I'm
- 18 the Manager of Regulatory Affairs for the
- 19 National Electrical Manufacturers Association.
- 20 I'm here speaking on behalf of Manufacturers of
- 21 Lamps and Dimmers.
- 22 First of all, thank you for the
- 23 opportunity to speak and holding the workshop
- 24 today. I will specifically speak to flicker and
- 25 then also to backwards compatibility.

1 I	won	' t	repeat	а	lot	οf	what	I	already	V
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- 2 said about flicker at the last Title 24 workshop,
- 3 but our position remains the same, there is no
- 4 industry accepted well-tested standard for
- 5 testing flicker, whether it's a standard or just
- 6 an accepted test procedure is not what I'm
- 7 arguing, just that without a well-tested, well-
- 8 vetted, understood, and bought into test
- 9 procedure, it is premature of the Commission to
- 10 establish that as a requirement. I do not mean
- 11 to imply that NEMA or its members don't want
- 12 there to be a good way to test for and verify the
- 13 absence of flicker, or that the levels are
- 14 acceptable.
- Today the process most manufacturers use
- 16 is employing a person or persons with what I've
- 17 referred to as a "golden eye," they can see the
- 18 flicker and they decide on behalf of their
- 19 company what an acceptable level is.
- 20 Everyone would like to see a verifiable
- 21 subjective test -- or, sorry, objective test --
- 22 right, objective, it is subjective today, I'll
- 23 get this right, bear with me. As we noted at the
- 24 last workshop that discussed flicker, the Energy
- 25 Star flicker test is a guess and the purpose of

- 1 putting in the standard is to gather data on it,
- 2 which stakeholders will analyze once there is
- 3 enough of it, there isn't enough today, and
- 4 decide if we're on the right track. To suggest
- 5 it as a draft mandatory requirement is distinctly
- 6 not what was intended by that. I acknowledge
- 7 there are other people working on it at the IOUs,
- $8\,$ and we appreciate having been made aware of it,
- 9 and I think some of my members have asked
- 10 questions periodically, we're not being left out,
- 11 but here we are inside of the 45-day language
- 12 window, 15-day language coming up soon enough,
- 13 it's too late to have a test procedure for
- 14 flicker if on the day of adoption we don't have a
- 15 way to verify acceptability.
- We think we're making strides and Energy
- 17 Star is working on it, we need to let the
- 18 scientific process sort itself out. But speaking
- 19 of test procedures and standards, I hope I can
- 20 briefly speak to backwards compatibility without
- 21 starting a fight, as a standards development
- 22 organization person, when I first came to NEMA I
- 23 did write standards for lighting with my members,
- 24 and I was the facilitator for our comments to the
- 25 Energy Star Program regarding dimming

- 1 compatibility, and we fully understand, respect,
- 2 and sympathize with the desire for backwards
- 3 compatibility and I recognize that many engineers
- 4 at lots of different companies are trying with
- 5 varying degrees of success to have backwards
- 6 compatibility in their products, either dimmer to
- 7 lamps or lamps to dimmers, it's usually lamps to
- 8 old dimmers. The challenge is not unlike
- 9 flicker, writing a repeatable test procedure or a
- 10 standard that says if you meet this under test
- 11 conditions you can reasonably expect to be
- 12 compatible. And the biggest challenge is there
- 13 are dozens, if not hundreds, of old dimmer
- 14 designs out there and finding one or even a dozen
- 15 to represent it was extremely difficult, not the
- 16 least difficulty which is you can't go buy one.
- 17 We're talking about stuff that is installed 10 or
- 18 20 years ago involved with -- we have no idea how
- 19 many are out there. NEMA didn't survey those
- 20 products back then, we really don't know how many
- 21 dimmers are out there. So the challenge of
- 22 writing a standard to that is very difficult.
- 23 And the resources devoted to writing standards
- 24 for obsolete products, our resource is not
- 25 employed in innovating the future, and that is

- 1 why we chose a forward looking stance. The IEC
- 2 has done the same thing -- forward looking.
- 3 Over in IEC, the way it was described to
- 4 me is they just decided that if people are going
- 5 to have to buy new technology lamps, then by God,
- 6 they should buy dimmers too. I don't advocate
- 7 the Government making that decision for American
- 8 consumers, but if people have that choice, then
- 9 they can do that.
- 10 If you can't have a good way to quantify
- 11 an objective test, it's left to individual
- 12 designs, and that is the capitalist market, and
- 13 NEMA supports competition among our members and
- 14 with all industry. Somebody might come with that
- 15 better mousetrap at a good cost point. And
- 16 that's what the market does. I don't always
- 17 experience satisfaction with everything I buy,
- 18 and that is what the market is in some ways
- 19 about.
- 20 So I would caution the Commission against
- 21 setting requirements which are difficult to
- 22 quantify or at this time are not quantified.
- 23 Thank you.
- MR. RIDER: Thanks, Alex. And I just
- 25 want to be clear with you that we're not in the

- 1 45-day comment period, we're in a much earlier
- 2 part of the process, so we still probably have
- 3 quite a lot of, I don't know, I don't want to say
- 4 how long, I don't want to be held accountable for
- 5 how long, but it's much more than 45 days,
- 6 quaranteed. So I just want to make sure
- 7 everyone's -- okay, more than 45, you can hold me
- 8 to that.
- 9 And also, I just wanted to say that the
- 10 stuff on dimming, the proposal recognizes that --
- 11 I didn't propose a test procedure, I put a
- 12 placeholder because I think I agree with what you
- 13 were saying about test procedures, so that's
- 14 recognized in the current proposal and thank you
- 15 very much for your comment. We actually have
- 16 some cards, so if you could just hold on a
- 17 second. Noah, if you would -- I've got Mike and
- 18 Willem.
- 19 MR. CHEN: I really do appreciate the
- 20 comments on how to define flicker, it is very
- 21 very challenging, I deal with that every day.
- 22 What I'm asking for is not that, per se, maybe
- 23 eventually we'll get there, I'm asking for
- 24 something very very simple. When a light is
- 25 supposed to be off, there should be no light.

- 1 Can we put something like that in the spec?
- 2 MR. RIDER: You can recommend it.
- MR. CHEN: Yeah, so that's what I'm
- 4 recommending, guys, I'm not trying here to get
- 5 through the nuance of what frequency, what
- 6 percentage amplitude, I'm just saying I just
- 7 showed you a case, this was a product on the
- 8 market I just bought last month, it's advertised
- 9 as dimmable, or advertising as working, let's
- 10 just say that, and there's just no way to screen
- 11 it out with the current rules. And all I'm
- 12 asking, even if I just leave today with one
- 13 thought to you guys, to say a product that should
- 14 be off should not have light shining; I would be
- 15 very very happy. So I'm not trying to get to
- 16 like some impossible place. So that's the first
- 17 thing.
- 18 My last comment is regarding backward
- 19 versus forward compatibility, if you think really
- 20 hard about this, because I've talked to a lot of
- 21 customers and a lot of folks who are interested
- 22 in this, it really is the same thing. Okay? The
- 23 reason I say that is we have a technology that
- 24 basically mimics incandescents, and back when
- 25 there were incandescents, nobody talked about

- 1 compatibility charts because it simply worked.
- 2 So if there is a technology that can mimic
- 3 exactly how incandescents used to work, then we
- 4 would be remiss not to adopt it because it really
- 5 is that simple, especially if it's cost-
- 6 effective, which it can be. All right? And the
- 7 reason I refer to future compatibility as still
- 8 being related is because, just because an end
- 9 consumers goes, they have a dimmer that works
- 10 well with their current LED bulb, that's
- 11 fantastic, it works right now, but unless you
- 12 have a technology that inherently ensures
- 13 compatibility, when that same user goes back and
- 14 buys two years from now an LED bulb that claims
- 15 to be dimmable, there's no guarantee that that
- 16 new light bulb will work with what was an old
- 17 dimmer, and that's all in the future. So the
- 18 technology is directly relevant and I'm asking
- 19 the Commission to keep that in mind. The
- 20 compatibility is compatibility, future, backward,
- 21 forward, it's the same, and we do have a
- 22 solution. Thank you.
- MR. RIDER: Thank you. Yeah, Michael, I
- 24 quess you wanted to address the same?
- MR. SIMINOVITCH: I just wanted to

- 1 follow-up on that last point because I think this
- 2 points to a much broader underlying issue here,
- 3 is that we really ought to be looking at the
- 4 incumbent technology and what are we trying to do
- 5 here, what are we trying to replace? We should
- 6 have something that matches the performance of an
- 7 incandescent, or exceeds, to turn on and off, it
- 8 should dim, it should have the same kind of color
- 9 experiences that we've all grown to love. And so
- 10 I think that you really point to we ought to have
- 11 a performance technology neutral specification
- 12 here that says this is a light source, reduces
- 13 color, dims, lasts a certain period of time, has
- 14 a certain efficacy. When we build Refrigerator
- 15 Standards, we don't keep less eggs, or we don't
- 16 keep less beer, or the temperature of the
- 17 refrigerator is any lower, okay? It just uses
- 18 less power. So same thing with our light
- 19 sources. Our light sources should match what we
- 20 have now or exceed and use less power.
- 21 So we ought to develop a performance
- 22 specification here and be very neutral about it.
- 23 Thank you.
- 24 MR. RIDER: Thank you. Willem.
- MR. SILLERIS SMITT: Thank you. Willem

- 1 Silleris Smitt from Soraa. First of all, I want
- 2 to make a big compliment on the compliance
- 3 numbers that you propose. I think you have
- 4 succeeded in grabbing the CRI and efficiency
- 5 requirement into a single formula. We have made
- 6 on other occasions a case that there should be a
- 7 place for high CRI, and I call it mediocre CRI
- $8\,$ products, and I think this formula has in it to
- 9 make it really happen. We haven't had time to
- 10 look in detail what the implications are, but I
- 11 think the overall thought behind that formula,
- 12 we're very excited about it.
- 13 Similar to Michael, you mentioned
- 14 technology neutral, when we fast forward to 2018-
- 15 2019, when I look at the market forecast for
- 16 wirelessly controllable lamps, I think some of
- 17 those dimming issues that we talked about today
- 18 will have a completely different perspective in
- 19 2019, and in our comments we will provide some
- 20 thoughts on how to incorporate future ways of
- 21 controlling lights and make sure that it's part
- 22 of the standard, as well.
- MR. RIDER: Thank you. Noah.
- MR. HOROWITZ: This is Noah with NRDC. I
- 25 made some of these comments. Overall I'm going

- 1 to limit them right now to just those that
- 2 addressed the General Service Lamp Proposal with
- 3 the LED performance. Many of these are more
- 4 questions that I'm hoping the CEC can answer
- 5 during the proceeding, you don't have to answer
- 6 them now.
- 7 I'll start with, again, I want to
- 8 reiterate NRDC's support for the proposed
- 9 tradeoff scheme and the levels shown seem to meet
- 10 the sweet spot of encouraging higher CRI without
- 11 requiring the highest, although there's
- 12 definitely a path if those want very high CRI,
- 13 the efficacy gets drawn down and I think
- 14 everybody can get what they need there.
- Now, in terms of the specific points, we
- 16 noticed there was some discussion and interest on
- 17 R9 earlier as a way of addressing the red that
- 18 isn't covered and stays CRI 8 color panels -- is
- 19 that the NSA?
- MR. RIDER: It's Jon McHugh. I got him,
- 21 or did I? Got it.
- MR. HOROWITZ: We're wondering why there
- 23 isn't an R9 requirement and is there an openness
- 24 to consider adding that.
- MR. RIDER: Yeah, so the 75 minimum for

- 1 each R1 through R8 was meant to address that
- 2 concern. R8 in particular has a lot of the
- 3 components of R9, although it's red and it's also
- 4 deep violet, so I guess you could do really
- 5 really well in violent and have maybe an R9
- 6 that's lower than 50, but it's going to guarantee
- 7 a certain amount of R9. I wanted to have that
- 8 minimum for this workshop, but I haven't finished
- 9 getting that calculation, but the idea is it
- 10 covers the same concern and there certainly is an
- 11 openness to discuss an R9. It would be kind of
- 12 an alternative to the 75 all around CRI approach.
- MR. HOROWITZ: Okay, so it seems like
- 14 there's some openness to R9 and maybe other
- 15 stakeholders can weigh in, does the R8 satisfy
- 16 the R9 need, or is something else needed. In
- 17 terms of all the individual scores R1 to R8 all
- 18 needing to meet 75, we want to be careful that
- 19 that doesn't have some unintended consequences,
- 20 in particular, if a bulb is scoring CRI 82 or 84,
- 21 can you meet 82 or 84 today and still meet all
- 22 the R1 and R8s at 75, or should it be R1 to R8
- 23 should be 71 or something. I want to make sure
- 24 that 82 and 84 CRI bulbs could qualify that have
- 25 a decent distribution.

- 1 The next one is an observation and a
- 2 suggestion. We noted that you have a 25,000 hour
- 3 minimum rated lifetime for the Small Diameter
- 4 Lamps, but there's nothing on lifetime or
- 5 durability. And I guess the first question, and
- 6 this is more from Harinder's part, how would the
- 7 25,000 hours be implemented? Is that a lumen
- 8 maintenance at 3,000 hours and you project what
- 9 25,000 hours would be? Or is one expected to
- 10 test all the way to 25,000 hours? How would that
- 11 work?
- MR. RIDER: So it's the LM 80, I remember
- 13 the LM 80 test method, but I'm not super familiar
- 14 with that, so does anyone in this room maybe know
- 15 how the LM 80 test --
- MR. HOROWITZ: Yeah, so one test to a
- 17 certain point, 3,000 hours, and then you project
- 18 from there. We're not opposed to that solution,
- 19 but that wasn't in your proposal and we'd like to
- 20 see additional clarification on that.
- 21 MR. RIDER: So you mean you would like to
- 22 see the 25,000 -- just to make sure I follow --
- 23 the 25,000 hour proposal with the LM 80, but also
- 24 in the General Service Lamp, like the second
- 25 part, these lamps that we're talking about here.

- 1 You would like to see that extended beyond just
- 2 MRs and also into the rest of the LEDs.
- 3 MR. HOROWITZ: I'll break these into bite
- 4 size. I do think, and I applaud the Commission
- 5 for having a lifetime durability in the SSDL
- 6 spec, I think more specificity is needed on how
- 7 you get to that level and measure it, so writing
- 8 the proposed regulatory language. Is 25,000 the
- 9 right number, or 20, I don't know what the answer
- 10 is, how low is high enough, because that is
- 11 particularly challenging to get that lifetime and
- 12 heat management in that small space.
- Next, separately there is nothing in the
- 14 LED Lamp proposal that addresses durability or
- 15 life, and I appreciate your openness to having
- 16 something there. We think something should be
- 17 there, and whether it's at 3,000 hours, do a
- 18 certain number of the lamps need to be surviving
- 19 and/or something on lumen maintenance that
- 20 projects to lifetime. I don't know what the
- 21 answer is, but I'm hoping other stakeholders
- 22 could weigh in on that.
- Next in terms of equivalencies, we agree
- 24 if you're going to make a claim that 60 watts
- 25 equal 11 watts, there should be a certain minimum

- 1 amount of lumens tied to that 60 watt claim, and
- 2 it seems like the way things are structured, if
- 3 you use the word "incandescent" in there and meet
- 4 some of the other things, then your claim is
- 5 bound by that table. What if someone simply says
- 6 60 watt equal 11 watts, and it's only giving off
- 7 400 lumens, but never used the word
- 8 "incandescent?" That's a potential loophole, so
- 9 if you could tighten that language, that would be
- 10 very much appreciated.
- 11 And in terms of this dimmer conversation,
- 12 I'm a little disappointed as two years ago this
- 13 conversation started at Energy Star and industry
- 14 is saying there isn't a test method, we need to
- 15 develop one, and until you develop one you can't
- 16 do anything about it. And I'm hoping this
- 17 process can fast track that where the CEC can
- 18 come up with something building off the great
- 19 comment we heard earlier, and maybe you could
- 20 facilitate a group in the next 90 days. We're
- 21 going to do something with or without you,
- 22 preferably with you, and we can move this discuss
- 23 further along. And to the extent there are
- 24 technologies that, if you take a bulb and it will
- 25 dim with most but not all dimmers, I think that's

- 1 a huge step forward. Nothing we do is going to
- 2 result in the bulb being compatible with 100
- 3 percent of all dimmers, but if we could pick a
- 4 handful of representative dimmers that 80 percent
- 5 or so of the time, the person is going to have a
- 6 good experience and not return the bulb or feel
- 7 compelled to rip out of the dimmer, I think
- 8 that's what we should be doing. If we're silent
- 9 on dimming as some might be suggesting, then
- 10 we're going to have the 20/80 rule instead of
- 11 80/20, meaning only 20 percent of the time are
- 12 you going to be happy. So I think there is a way
- 13 to move this discussion forward without trying to
- 14 say this bulb must be dimmable across the board.
- 15 And in terms of the future proofing, the
- 16 term we've been hearing, the proposal I think you
- 17 have there is you must be compatible with an LED
- 18 dimmer, and then you go look at the list. As the
- 19 earlier speaker pointed out, nobody knows what
- 20 dimmer they have, very few people are going to
- 21 take the dimmer out of the wall and look at the
- 22 back and then go to the computer and see, "Is
- 23 this a good list? And when you're at the store,
- 24 you don't even have that ability in most cases.
- 25 So there is SSL7A which is meant to be forward

- 1 looking. Could we instead tie compliance with
- 2 SSL7A for a forward looking process, that might
- 3 be one way to handle half of this discussion.
- 4 MR. RIDER: Makes sense. Good
- 5 suggestions. Thank you very much, Noah.
- 6 MR. HOROWITZ: Thank you. I've got Mike
- 7 McGaraghan.
- 8 MR. MCGARAGHAN: Hi there, Mike
- 9 McGaraghan from Energy Solutions on behalf of the
- 10 California IOUs. Thank you to the Commission for
- 11 hosting today's workshop and for pushing forward
- 12 on this proposal to improve the performance of
- 13 LED lamps. We think this is an extremely
- 14 important endeavor and we are looking forward to
- 15 supporting you throughout the process. I think I
- 16 will probably end up echoing many of Noah's
- 17 comments, but I will proceed anyways and try to
- 18 be quick, and we'll follow it with more comments
- 19 in our written comments.
- Our general reaction is that we like that
- 21 the Commission is pushing forward on this topic,
- 22 but feel there are a number of opportunities that
- 23 we really could strengthen this proposal. And
- 24 right now, as you mentioned, it's really
- 25 barebones looking at the minimum performance that

- 1 should be expected of a lamp. And I think the
- 2 point that I've heard thrown around is we don't
- 3 need the best lamp in every socket, we don't need
- 4 the highest performing lamp in a closet, or in a
- 5 garage. Our take on that is that if a consumer
- 6 wants a lamp that doesn't dim, if they want a
- 7 really low cost lamp, if they want a lamp that
- 8 distorts color, the CFL is right there on the
- 9 shelf. The CFL is great for many applications,
- 10 it's saved a ton of energy in the state and the
- 11 country, and we're not touching that. What we're
- 12 doing here is working on LED Lamps and trying to
- 13 make them something different something better.
- 14 If we don't come out of this making LEDs
- 15 significantly better than CFLs are, what's the
- 16 point? We've already tried once with CFLs to see
- 17 what they would do and the market stalled.
- 18 So that's really where we're coming from
- 19 and what our proposal is about, the proposal that
- 20 was submitted in 2013 was trying to make sure
- 21 LEDs do something better and something more. And
- 22 of course you get into the details of exactly
- 23 what should be done and that's why we have these
- 24 meetings and there are a lot of these items to go
- 25 through.

- 1 So first and foremost, we think color is
- 2 important, we would support 90 CRI across the
- 3 board. People have mentioned that there aren't
- 4 studies proving that consumers need higher CRI,
- 5 we would argue the opposite, there aren't studies
- 6 showing that 80 CRI is good enough. The one time
- 7 we tried that, that market stalled.
- 8 People have argued that there's the
- 9 wattage penalty to go to higher CRI, that penalty
- 10 is shrinking very quickly as efficacy increases,
- 11 what is a 3 watt penalty today is 2 watts in a
- 12 couple years, and 1 watt a year after that. And
- 13 when we're talking about replacing a 43 watt
- 14 halogen, as Michael mentioned this morning, 1
- 15 watt doesn't even register.
- 16 The price penalty people mentioned, too,
- 17 and actually, Ken, I do have one slide, one slide
- 18 that I would like to pull up. We've been
- 19 collecting price information from online
- 20 retailers for the last year or so and have found
- 21 some very interesting results.
- MR. RIDER: This is it.
- MR. MCGARAGHAN: Yeah, actually go to the
- 24 next slide, yeah. So that's just about ten
- 25 months of data, about nine online retailers that

- 1 we started once a week and then we moved every
- 2 two weeks starting in December 2013. And that
- 3 shows average A-Lamp prices at 90 CRI and up, the
- 4 green line, and average A-Lamp prices for 80-85
- 5 CRI on a per kilo lumen basis. And we found
- 6 online prices are generally a lot higher than in-
- 7 store prices, so these could all be discounted if
- 8 we were to go brick and mortar, but this is the
- 9 online averages. And what was a 25 percent
- 10 incremental cost last November is now looking
- 11 like a five percent incremental cost. So the
- 12 projections are looking good for this. The cost
- 13 differential is already shrinking. It's really
- 14 encouraging. And the rebate programs that David
- 15 Thayer talked about earlier today are seeing
- 16 great numbers in California with the high CRI
- 17 products.
- 18 We kind of talked a lot about CRI this
- 19 morning, so I'll leave it at that.
- I think the other things I do want to
- 21 mention are other elements of the proposal. We
- 22 definitely support the R1 through R8 minimum 75,
- 23 we like your focus on incandescent equivalencies,
- 24 I think that's a great way to improve product
- 25 performance and make sure that consumers are

- 1 satisfied with the products. So specifically
- 2 limiting color temperatures to 3000 and less, and
- 3 a couple of other things that you had
- 4 incorporated into incandescent equivalencies.
- 5 Dimming, we support mandatory dimming.
- 6 Again, we don't need LED lamps to be non-
- 7 dimmable, they don't serve anybody. Eighty
- 8 percent of them are already marking themselves as
- 9 dimmable and do not have a price increment.
- 10 Another proposal that we wanted to
- 11 suggest, if the Commission didn't go to all
- 12 dimmable lamps would be to consider requiring a
- 13 lamp to be labeled non-dimmable if it didn't meet
- 14 a particular test procedure.
- 15 And on the dimming test procedure, we are
- 16 in full agreement with Noah that we think that's
- 17 a priority to fast track. Energy Star is a great
- 18 start and if there are tweaks that need to be
- 19 made to it, let's make them.
- 20 Incandescent equivalency lumen outputs we
- 21 also think are important to include in there, we
- 22 noticed that you included what looks like just a
- 23 table for A-Lamps. We think you probably want
- 24 another table for directional lamps of different
- 25 diameters, as well. And lifetime and durability,

- 1 we agree as well, very important issue. The CLTC
- 2 is doing a batch of life testing right now in
- 3 conjunction with PG&E, and we will be working on
- 4 getting the results of that testing out to the
- 5 Commission as soon as we can, but preliminarily
- 6 we can say that not all lamps are thriving for as
- 7 long as they claim. And just at a personal
- 8 level, I filled up my house with LEDs a couple
- 9 years ago and already now I have started to see
- 10 certain lamps start to flicker and strobe on and
- 11 off. I think I'm up to four products installed
- 12 in the last two years in my house that are
- 13 already, if I were a consumer I'd be done with
- 14 LEDs.
- 15 And a few other things we believe should
- 16 be added, not just as a part of the dimming spec
- 17 or as part of the incandescent equivalency, but
- 18 as mandatory requirements, start time, noise
- 19 requirements, flicker requirements, power factor,
- 20 color consistency, all of these things are things
- 21 that can be done, the majority of the products
- 22 out there are doing them, but they're not all.
- 23 And they should all be providing this minimum
- 24 level of performance. And that concludes the
- 25 comments that I wanted to start with today.

- 1 Thank you very much.
- 2 MR. RIDER: Thank you, Mike. I've got a
- 3 written comment here online from Jim Gaines
- 4 saying, "Requiring all eight Rs," and I think
- 5 he's referring to the Rs tested on CRI are 1
- 6 through 8, those are the eight colors again,
- 7 "Requiring all eight Rs to meet 75 is essentially
- 8 the same as requiring a CRI of 90. One cannot
- 9 meet that requirement without having an overall
- 10 CRI close to 90. Arguing that CRI is allowed to
- 11 be as low as 82 or 84 is not correct,
- 12 practically."
- 13 And just to let you know, this has come
- 14 up I think already a few times. The CLTC did a
- 15 pretty major project a while ago to measure the
- 16 CRI of a bunch of different LED lamps on the
- 17 market today and that data includes, and it's
- 18 published on their website, the individual color
- 19 characteristics R1 through R8. And you know, I
- 20 did a preliminary run through that to kind of see
- 21 what this would look like for CRI and I believe I
- 22 found some products that were under 90, but I
- 23 don't have what the lowest one was, but just
- 24 because this has come up a few times, I think
- 25 that will be definitely something that I'll be

- 1 looking into after this meeting, is what would
- 2 the minimum truly be practical with something
- 3 that's out in the market, not a theoretical
- 4 number. The theoretical minimum was 75.
- 5 We have a comment on the phone, Terry
- 6 McGowan. I'm going to go ahead and unmute you,
- 7 Terry.
- 8 MR. MCGOWAN: Am I coming through?
- 9 MR. RIDER: Yeah, I can hear you.
- MR. MCGOWAN: Okay, yeah, this is Terry
- 11 McGowan, I'm with the American Lighting
- 12 Association, Director of Engineering. On that
- 13 same point with respect to CRI and the Tier
- 14 proposals, it is part of the CRI standard that
- 15 was done back in the 1960's, as I recall, that to
- 16 be significant to the eye, you have to have a
- 17 differential --
- 18 MR. RIDER: Hey, Terry, can you keep your
- 19 mic close to your face, I just lost what you were
- 20 saying. Can you go ahead and repeat that?
- 21 MR. MCGOWAN: If you go back to the Tier
- 22 1 and Tier 2 proposal --
- MR. RIDER: Can you somehow get --
- 24 MR. MCGOWAN: -- according to the CIE of
- 25 three to five points on the CRI measurement in

- 1 order for it to be significant to the eye. And
- 2 so the 82 and 84 are not significant, it would
- 3 have no visual difference as far as the eye is
- 4 concerned, and that reflects back to the
- 5 Standard, as I said. So I don't believe those
- 6 two numbers are appropriate, especially if you
- 7 compare them to a fairly substantial different
- 8 lumen per watt.
- 9 MR. RIDER: Okay. Thanks, Terry. Is
- 10 there anyone else in the room that would like to
- 11 -- Noah, go ahead.
- MR. HOROWITZ: Noah Horowitz, NRDC, I'd
- 13 like to go back to Jim Gaines from Philips who
- 14 made the comment that if all points between R1
- 15 and R8 need to hit 75, it's more like a CRI of
- 16 90. So I'm curious, Jim, if you have any data,
- 17 if one were to try to meet 82 or 84, what would
- 18 be the minimum acceptable R1 to R8 that almost
- 19 passes? Is that 74? Is that 50? I don't think
- 20 it's 50, but do you have any further data on that
- 21 or be able to submit that to the docket to help
- 22 inform this?
- MR. COOK: Yeah, we're working on that
- $24 \quad now.$
- MR. RIDER: All right, Jim. We got an

- 1 answer from Keith in the room, so you don't need
- 2 to worry about responding. And he affirmed that
- 3 they will work on that. Mike, go ahead.
- 4 MR. MCGARAGHAN: Mike McGaraghan again.
- 5 I just wanted to add that we've poked around at a
- 6 few of these products and have identified that
- 7 it's possible to be below 90 and have a CRI above
- 8 -- I'm sorry, an R8 above 75. I think it was an
- 9 85 CRI product that I most recently saw.
- 10 MR. RIDER: Okay; yes. I definitely
- 11 confirm that it's below 90. I haven't figured
- 12 out the exact minimum yet, so thank you for that.
- 13 Jon McHugh wants to speak on the phone. I'm
- 14 going to go ahead and unmute you, Jon. Jon, go
- 15 ahead.
- MR. MCHUGH: Can you hear me?
- MR. RIDER: Yes, I can.
- 18 MR. MCHUGH: Oh, great. I thought I'd
- 19 bring this back to a couple things that are going
- 20 on in parallel, and I think we've probably heard
- 21 from a number of people today that, you know, the
- 22 market looks for certainty and we don't want to
- 23 necessarily be chasing, you know, a multiplicity
- 24 of different criteria. And I've been thinking
- 25 that some of the things you have in here about

- 1 the incandescent equivalent lamp is something
- 2 that probably is pretty appropriate for three
- 3 different metrics that California is looking at.
- 4 So one is the incandescent equivalent lamp, one
- 5 is the voluntary specification used by the
- 6 utility programs, and the other one is the
- 7 proposed JA Appendix for Title 24. All of these
- 8 three are trying to develop a specification for
- 9 LEDs that are essentially equivalent to
- 10 incandescents, but have longer life and higher
- 11 efficacy. And to the extent that these three
- 12 proposals could be merged into one specification
- 13 for manufacturers, I think that's desirable.
- 14 Because what is it really saying? You know, if
- 15 someone is claiming that their lamp is equivalent
- 16 to a 60 watt incandescent, it's really implying
- 17 that, well, my color temperature is not at 5,000
- 18 Calvin because my 60 watt incandescent, you know,
- 19 technically cannot operate at that light output
- 20 or at that color temperature. And if I've got an
- 21 incandescent, yes, it is dimmable, yes, it is
- 22 very close to the black body, so it has a very
- 23 high CRI. So many of these things, I think,
- 24 could collapse together to essentially a single
- 25 specification. Oh, and by the way, you know, in

- 1 terms of flicker, there's a recent article out in
- 2 the IEEE Journal that indicates that, you know,
- 3 flicker for incandescents are around 8 percent
- 4 amplitude modulation. So we're looking at
- 5 something like 20 percent for the California
- 6 standard. So all of these things point towards
- 7 something that is roughly equivalent to an
- 8 incandescent. And why that is important for the
- 9 state is that 2018 is going to be on us fairly
- 10 quickly, and we're concerned that all the energy
- 11 savings that's associated with the 45 lumens per
- 12 watt might have this huge backlash associated
- 13 with consumers being unable to find a high
- 14 quality, low cost lamp that is truly equivalent
- 15 to an incandescent, or equivalent and potentially
- 16 better in a lot of ways, you know, lasts longer
- 17 and of course costs them a lot less money over
- 18 the long term.
- 19 And then getting back to Mr. Boesenberg's
- 20 comments, you know, unfortunate I had forgotten
- 21 about the set of round robin tests that we
- 22 conducted because he had mentioned the flicker
- 23 test he had found was not repeatable, and my
- 24 understanding is he hasn't submitted any
- 25 information to the docket, I haven't seen any

- 1 information so far. But what's currently
- 2 published for the residential lighting case study
- 3 for Title 24 is a description of the round robin
- 4 testing done between the California Lighting
- 5 Technology Center and the Pacific Northwest Labs,
- 6 where they looked at four lamps with different
- 7 levels of flicker, and we looked at ones from
- 8 very low flicker to very high flicker, and what
- 9 we found was that the largest mentioned
- 10 difference between labs was 2 percent, which kind
- 11 of implies that, yeah, maybe this test is
- 12 actually pretty repeatable. And so I would like
- 13 to encourage Mr. Boesenberg to communicate with
- 14 the IOU Case Team and with the Energy Commission
- 15 and see if we can do a round robin using the test
- 16 method that's listed, and see if indeed his
- 17 comments about repeatability actually hold true
- 18 with the improved test method and with his
- 19 members. Thank you very much.
- MR. RIDER: Thanks, Jon. And I would
- 21 just like to repeat a sense of urgency that I
- 22 tried to convey in my presentation, which is
- 23 there really isn't a lot of time for another
- 24 process to fit in here. We're in this regulatory
- 25 process, late 2014 going into 2015, this big

- 1 surge of LEDs and market transformation is coming
- 2 down the pike at 2018, there's not a lot of gap
- 3 between now and then, especially not in the
- 4 regulatory and standards setting. You know, not
- 5 only do you have to set the spec, but you also
- 6 have to give manufacturers time to make product
- 7 that meets the specifications. So, I mean, the
- 8 timeline is pretty tight whether it's us or
- 9 someone else, I just want to remind folks that
- 10 there's not a whole lot of time between now and
- 11 that huge surge in LEDs in the market, which we
- 12 hope is very successful.
- 13 Any other comments in the room? Mike.
- MR. MCGARAGHAN: Mike McGaraghan. One
- 15 thing I forgot to mention is, it came up this
- 16 morning, but I wanted to reiterate it in this
- 17 section of the presentation, too, was the scope
- 18 and you excluded bases GU5.3 and GU10, and the
- 19 California IOUs supported applying the quality
- 20 elements of this proposal to those base types, as
- 21 well. The timing would have to be sorted out
- 22 because of the timing of the SDDL proposal is
- 23 2018 and the timing of this proposal is 2017, but
- 24 we would support moving all these requirements to
- 25 cover those base types. Thanks.

1	MR. RIDER: Thank you. Any other
2	comments? Questions? All right, well, I would
3	like to thank everyone again for coming today and
4	taking the time to discuss this proposal with us.
5	We look forward to seeing detailed written
6	comments to follow. Again, those are due on
7	October 29 th . The easiest way is through email,
8	all that information is available in these
9	slides. These slides, at least the Energy
10	Commission, for sure, slides will be made
11	available online for folks to review later. The
12	transcript from this meeting will be made
13	available before the end of the comment period.
14	So you can keep your eyes peeled for that, and
15	again, thank you everyone for your time and your
16	participation, and we look forward to hearing
17	from you in the future.
18	(Whereupon, at 3:40 p.m., the workshop was
19	adjourned.)
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REPORTER'S CERTIFICATE

I do hereby certify that the testimony in the foregoing hearing was taken at the time and

place therein stated; that the testimony of said witnesses were reported by me, a certified electronic court reporter and a disinterested person, and was under my supervision thereafter transcribed into typewriting.

And I further certify that I am not of counsel or attorney for either or any of the parties to said hearing nor in any way interested in the outcome of the cause named in said caption.

IN WITNESS WHEREOF, I have hereunto set my hand this 16th day of October 2014.

Kent Odell
CER**00548

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IN WITNESS WHEREOF, I have hereunto set my hand this 16th day of October, 2014.

Karen Cutler
Certified Transcriber
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